January 19, 1966

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CENTRAL IN OPERATIONS

- 1	(1) CIA will not initiate an investigation of any
- 1	without the concurrence
	and coordination of In this context, the term
. /	"investigation" means systematic and direct inquiries or
	procedurés (such as physical or technical surveillances
	or neighborhood inquiries) aiming at developing information
- 1	concerning an individual's activities or background;
- 1	"investigation" does not include the acceptance or the
.	development of information through social contacts or
	contacts normally made by CIA agents in discharging their
.	cover functions.(5)
- 1	
	(2) CIA will seek concurrence and coordination
- 1:	of before approaching for recruitment any
- 1	pa beaute approaching for restaurant any
- 11	Will concur and coordinate if the proposed action
Į,	
- 1.	does not conflict with any operation, current or planned, including active investigation of
- 1	the during active investigation of
, ŀ	(3) CIA will advise prior to any planned
- [
ı,	meeting between
J.	of known or presumed interest to
- 13	(this would include all
- 11	for purposes of assessment and social
	development.(5)
: [
-	(4)
Į,	
E	will be identified to
Ĭ.	by name or appropriate description depending on
E	the national security interest involved. (5)
63	V
0	. (5) Pursuant to paragraph 4 above.
8	
ES	will be advised and
Mierie Shown otherness.	will confer regarding the handling of
图 .	It is recognized that each case will have its
E	individual peculiarities. The governing principle will
- 1	be positive intelligence interest as weighed against internal
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ALL INFORMATION CONTAINED HIGH

JFK (1)(B)

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security factors. CIA will continue its contractual relationship for the purpose of handling the training, the procurement of positive foreign intelligence, the fulfillment of CIA commitments to the agent, and the preparation of the agent for his next assignment abroad.

its agent CIA will be handling its agent CIA will service securit or counterintelligence requirements and will provide all agent information bearing on counterintelligence or internal security matters, including the scope and nature of the agent's access to information and the identities of the agent's significant contacts, particularly in the communist-bloc field. In such cases where CIA servicing has been inadequate to internal security interests, will have direct access to the agent.

SEL

ULASSIFIED BY 5668 SLD/GCL DECLASSIFY ON: 25X16

LIST OF BUREAU GRIEVANCES

1. ATTACKS AGAINST BUREAU (MEXICO CITY AND FRANCE - 1951)

Although Agent Papich did not begin handling Liaison with CIA until 1952, it is important to refer to highly significant differences with CIA which culminated in a serious conflict in the Fall of 1951. Our Legal Attaches in Mexico City and Paris reported that CIA representatives were attacking the Bureau, were endeavoring to place us in an unfavorable light, were questioning our jurisdiction, and were making disparaging remarks concerning the Bureau. Some of this was summed up by characterizing it as covert hostility within CIA, stemming largely from disgruntled former employees of the FBI.

In October, 1951, General Walter Bedd@1 Smith, then Director of CIA, asked to meet with the Director and other Bureau representatives for the purpose of discussing the existing differences. General Smith denied that there was any covert hostility against the Bureau and maintained that there was a general feeling of respect for us. He admitted that there had been isolated instances of friction for which CIA must accept its share of responsibility.

It is my recollection that the Director and other Bureau officials did meet with General Smith, at which time guidelines were set forth for maintaining future relations between the two agencies. I was not able to find a memorandum of record covering this meeting. (62-80750-1712, 1715, 1716, 1726, 1728, 1748, 1750)

2. PROSELYTING OF BUREAU PERSONNEL BY CIA

The Agent clearly recalls that early in the 1950's we encountered difficulties with CIA because the Agency allegedly was recruiting Bureau-employed personnel. We vigorously protested, and subsequently the Agency advised that it would follow a policy of not having any contact with a Bureau employee until the individual had been separated from the Bureau for a period of at least thirty days. The Agent could not locate the background of this matter in the files reviewed by him. It is possible that the pertinent information lies in the personnel file of some former Bureau Agent.

CIA HAS NO CEMECTION TO DECLASSIFICATION ANDIOR, RELEASE OF CIA ESTRACTION 12 26 N. THIS EGGG. SETTAS S ANJ 1: 26 N. THIS EGGG. SETTAS S AND 1: 26 N. THIS EGGG. S AND 1

3. INIKOLAI KHOKHLOV (5) JFK(1)(B)

By letter dated May 19, 1954, we protested to CIA for the manner in which the Agency handled the case of the captioned individual, a Soviet defector who had been placed under CIA control in Europe. The Bureau had been interested in interviewing Ehokhloy's soon as he came to the United States, and this had been agreed to by CIA. Without notifying or consulting with us, CIA permitted Ehokhloy'do arrive in the United States and be placed in the hands of a Congressional committee. We were, therefore, unable to interview the subject in any detail. (Re: Ehikolai Khokhloy')

4. CIA EVALUATION OF MOCASE

In February, 1954, we complained to CIA because the Agency had evaluated information coming from the key source in the captioned case as emanating from a fabricator. We had disseminated certain foreign intelligence information originating in this case to CIA. The source was a key double agent in one of the most important cases handled by the Bureau, and the CIA evaluation was not proper or correct as far as we were concerned. (Re: MCCASE)

5. CASE OF (SYLVIA PRESS) JEK (1)(6)

(5) Bylvia Press) was a CIA employee whom that Agency considered to be a communist penetration. The Agency requested an investigation which was then initiated by us. We subsequently learned that CIA had been conducting its own investigation which even included technical surveillance coverage on the subject. We considered this most uncooperative and we protested.

(Re: | Sylvia Press) (5) | Principal

6. DR. OTTO JOHN, VISIT TO BUREAU - 1954

Dr. Otto John, a West German security official, defected to the communists in East Germany in July, 1954. A few weeks before his defection, he came to the United States under CIA sponsorship. He was afforded a tour of the Bureau and he briefly met the Director.

It is believed that if all available facts were collected, the evidence would strongly indicate that CIA did a very ineffective job of assessing Dr. Otto John and permitting the United States Government to be embarrassed by even promoting a visit for him to this country. We could consider this instance an affront to the Director and the Bureau. (Memorandum Roach to Belmont October 13, 1954, "CIA Tours Afforded by Bureau")

CASE OF POLISH SEAMEN -

By letter dated October 13, 1954, a very strong letter of protest was sent to General T. J. Betts of the Interagency Defector Committee at CIA. This letter made reference to nolitical asylum which was being considered for certain Polish sailors who had been seized by the Chinese Wationalist Government. General Betts disseminated a memorandum indicating that members of the Committee had agreed that in view of commitments made by the United States and Chinese officials, that failure to arrange re-entry for the Polish seamen would have an adverse effect on the over-all United States Defector Program. emphasized to General Betts that this matter had never been officially presented before the Defector Committee. He was informed that his action was not conducive to mutual cooperation.

CIA INTERVIEW OF ALIENS IN THE UNITED STATES - DISCUSSION WITH ALLEN DULLES SEPTEMBER 27, 1955

On September 27, 1955, the Liaison Agent met with Allen Dulles, at which time the CIA Director's attention was referred to a matter which had not yet developed into a serious situation but if not properly followed could lead to conflicts between the two agencies. Dulles was referred to the contacts of aliens in the United States made by CIA personnel without first obtaining the necessary clearance from the Bureau. requirement for such clearance was clear-cut and pursuant to an established agreement. (62-80750; memorandum Roach to Belmont September 28, 1955, "Relations with CIA")

CIA APPROACH OF A NATIONAL ACADEMY GRAEWATE (1955)

In November, 1955, an incident arose when CIA approached Jecus. a National Academy graduate to utilize his services in This approach was made while the graduate was attending National Academy classes. A protest was made to kew CIA officials for not having advised us prior to establishing contact with the Academy graduate. [Re: (S) JFK (1)(B) (SYFK(1)(B)

In December, 1955, we received imformation indicating that CIA was in contact with an individual whom the Bureau was developing for utilization in a double agent operation. We learned that CIA representatives had established contact with and had given him some advice and guidance without

first checking with the Bureau. We protested to CIA. (105-19001)

11. ALLEGED FABIAN SOCIALISTS IN CIA

In 1950 General Trudeau former head of G-2, made available to the Bureau on a strictly confidential basis detailed information concerning alleged infiltration of the United States Government by "Fabian Socialists." [Trudeau] furnished the names of many individuals whom he considered to fall into this category. Many of those listed were CIA executives.

This item is being listed in the event we felt that it could be used to justify that as of that period there was reason to deal with CIA in a very circumspect manner. (Memorandum Roach to Belmont January 11, 1956, "Infiltration of Fablan Socialists into the High Policy Areas of the United States Government")

12. DELAYS IN HANDLING NAME CHECK REQUESTS

By letter dated January 11, 1956, our Washington Field Office called attention to extreme delays encountered in obtaining results of name check requests submitted to CIA. These delays particularly related to investigations of applicant matters being handled by the Bureau. (Memorandum Roach to Belmont January 19, 1956 "Applicant Matters - Record Checks at CIA")

13. WILLIAM P. BUNDY

In March, 1956, Allen Dulles announced that William P. Bundy would serve as a secretary for the Intelligence Advisory Committee (IAC), of which the Bureau was a member. Bundy, sonin-law of Dean Acheson, admitted contributing to the Alger Hiss Defense Fund. At the time of this contribution, Bundy was in the same law firm with Donald Hiss, brother of Alger Hiss.

Although we did not object to the appointment of Bundy, this is another item to be kept in mind in the event we desired to uphold an argument that there was reason to be circumspect in dealings with CIA.

14. XDR. TSAMUEL ABRAHAM GOUDSMIT (S)

Brockhaven National Laboratory He had been used as a consultant by such agencies as the Atomic Energy Commission (AEC) and CIA, In October, 1955 he met a Soviet scientist and, with the knowledge of AEC and CIA, began cultivating him. Goudsmit informed

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us that he had been advised by a CIA official that the FBI would be furnishing operational guidance to him. We had never become involved in any such arrangement, and we later determined that a CIA official had been in error in making the above-described misrepresentation. We protested the CIA official's handling of this matter. (Re.) Dr. (Samuel Abraham Goudsmit)

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16. (S) JFK(NA)

(Memorandum Belmont to Boardman July 21, 1956

In July, 1956, a statement was made by a State Department official to the effect that a CIA employee allegedly had advised that the subject, a Soviet agent, was being permitted to enter the United States so that his activities could be covered and so that the Bureau would be in a position to promote a defection. The Bureau was not in possession of any information indicating that we had sanctioned the entry of the subject for the purpose described above. The State Department official was unable to recall the name of the CIA employee involved; inquiry at CIA was negative. We were not in a position to identify the CIA employee without conducting investigation within the Agency or without the Agency coming up with the identity. (Re: | Mac) Pre(NA)

17. (S) JFK(1)(A)

By letter dated November 8, 1956, we strongly protested to CIA because representatives of that Agency had interviewed an alien in the United States without first obtaining clearance from the Bureau. It should be noted that there was a well-established agreement whereby it was incumbent upon CIA to first check with the Bureau before interviewing any alien in the United States. (Letter to CIA November 8, 1956,

JFK(1)(K) was a former student at Columbia University we had been in contact because of his association with a Soviet assigned to the United Nations In December, 1956, made a trip to Bussia where he was contacted by IEK (TIM) 1956, F an unidentified individual and was given a letter indicating and that he was_ that the writer was interested in cooperating with the United States. When returned to the United States, we permitted CIA to interview the subject because of the Agency's foreign intelligence interat which time he ests. We subsequently interviewed informed us that he had been cautioned by CTA not to furnish pertinent information to the Bureau. CIA denied that any such statement was made. (Re: JPK(1)(X)

CIA REQUEST FOR INFORMATION CONCERNING A HIGH-SPEED CAMERA-

The San Francisco Office furnished information indicating that CIA had requested a firm in California to furnish that Agency information regarding all foreign inquiries pertaining to a high-speed camera manufactured by the company. The matter was reviewed because we wanted to be certain that CIA was not invading our jurisdiction. We did not develop evidence that CIA had overstepped its jurisdiction. The Director did make a notation, "O.K., but it does seem to me we give CIA a pretty wide authority to explore such a field. H" (Memorandum Belmont to Boardman April 10, 1957, "Flow of Intelligence Information to Soviets and Satellites through So-Called Channels")

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On May 28, 1957, CIA advised that one of its_repre- JFK (I)(A) sentatives in the field had interviewed the captioned Chinese (5) alien who had agreed to cooperate with the agency after he returned to Red China. SCIA conducted this interview without first obtaining clearance from the Bureau. Such clearance was necessary pursuant to an established agreement. A vigorous - 100-385852) protest was made to the Agency. (Re:

J.FK(1)(A)

21. CIA REQUEST FOR TOUR FOR

In July, 1957, CIA requested a tour for several officials who were coming to this country under CIA inwitation. CIA was told that no tours would be given to the because in the past a mbassador had grossly insulted the Bureau after we had arrested the ambassador's chauffeur on White Slave Traffic Act charge

If we so desired, we could give consideration to accusing ClA of trying to impose upon us individuals whom we considered undesirable in light of the foregoing.

(Memorandum July 15, 1957, Roach to Belmont Expresentatives of Intelligence Service) - Request for Bureau Tour by CIA")

22. REQUEST FOR SECURITY SURVEY OF COUNCIL ON FOREIGN (U)

On November 15, 1957, our New York Office was contacted by the local CIA representative who desired to be informed if the Bureau could conduct a security survey of the premises of the Council on Foreign Relations which were located across the street from a building occupied by the Soviet - United Nations Delegation. The CIA representative indicated that his visit to our office was pursuant to instructions received from Allen Dulles who allegedly was concerned about the possibility of the Soviets establishing coverage of conversations and discussions which might be held at the Council. It should be noted that the Council included as members many well-known personalities, including officials of the United States Government.

Pursuant to instructions, Allen Delles was informed on November 18, 1957, that we did not like the approach used by CIA in that such a sensitive matter had been taken up at the field level rather than through Bureau Headquarters. (Memorandum Roach to Belmont November 19, 1957, re "Council on Foreign Relations")

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i.	23. S JPK(VA)	
1 (2)	indicating that scientist then visiting in the United States might defect. We followed developments through and we kept CIA advised. The Agency was fully aware of the situation and particularly knew that we were in contact with we subsequently received information indicating that a CIA employee, established contact with a CIA employee, established contact with scientists. A protest was made to CIA for not properly coordinating their interests with us, bearing in mind that the action taken by bossibly could have jeopardized a Bureau operation. (Re:	ß
	24. (S) JPK(1)(A)	
)pxL1)br	By letter dated February 10, 1958, we directed a protest to CIA charging that Agency with interviewing the subject A Romanian alien, without first obtaining the necessary clearance from the Bureau (Re: 105-62486)] S	
	25. ALLEGED IMPERSONATION OF FBI EMPLOYEE	
JFK (M)(5)	On April 23, 1958, we received information indicating that a CIA employee allegedly had represented herself as being with the FBI when she tried to arrange an interview with an official of the International Association of Machinists in Washington, D. CI gave a signed statement in which he claimed that he had received a phone call from a Miss who said she was with the FBI. Upon checking with CIA, we were informed that Miss tenied that she had made such representation. (Memorandum Roach to Belmont April 25, 1958, "Unknown Subject; Sypectical")	
	26. (s) IFK (1) (t)	
	By letter dated May 12, 1958, the Bureau protested to CIA for interviewing an alien in the Detroit area without first obtaining the necessary clearance from the Bureau. Such clearance was necessary pursuant to established agreement. (Re: 105-68013)	

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JEK (1) (B)

We received information in May, 1958, that

a CIA employee, was listed as being employed with the Bureau
in the records of the District of Columbia Estional Guard.
The information was developed as the result of an investigation being conducted by the Bureau for the White House.

furnished a signed statement indicating that he personally had no knowledge of the existence of the above information in the National Guard records.

Matton in the National Guard Februs. (Memorandum Roach to Belmont May 17, 1958, *Alleged Representation by CIA Employee of Employment with FBI")

28. CORNEL MUNTIU

By letter dated June 10, 1958, we protested to CIA for not advising us concerning that Agency's interview of an individual who was the subject of a Bureau investigation. We had been corresponding with CIA concerning the subject, and the Agency should have been aware of our interests. (Re: Cornel Muntiu - 105-58749)

29. ALLEGED CIA INCOMPETENCE AND ALLEGED FENETRATION OF UNITED STATES AGENCIES

By letter dated June 3, 1958, Legat, Tokyo, Furnished information volunteered to him by Colonel Ames Riley of G-2. (S) Riley was very strong in his denunciation of CIA. He indicated that the Agency was incompetent and that it was penetrating other United States agencies. He also mentioned that when Allen Dulles was in Switzerland, Dulles was intimate with a woman, not identified.

The above is being cited in the event we desire to use this information as evidence for supporting a position of being circumspect in dealings with the CIA. (Letter dated June 3, 1958, from Legat, [Tokyo] "Relations with CIA")

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30. GENERAL REINHARD GEHLEN (5)

The Legal Attache, Bonn, advised by letter dated June 10, 1958, that he had been invited to visit General Reinhard Gehlen, the head of the West German Intelligence Service, CIA became aware of this invitation, and an Agency representative informed our Legal Attache that it was not desired that the Legat visit with Gehlen, Our Legal was instructed by the Bureau to accept the invitation regardless of the CIA position.

We could evaluate the CIA position in this matter as being uncooperative. (Memorandum Roach to Belmont June 17, 1958, "Relations with CIA")

31. CIA INTEREST IN CHINESE ALIENS

In June, 1958, we raised the question concerning CIA's failure to adhere to an agreement relating to CIA's recruitment of CiAies plaines in the United States for over seas intelligence operations. Under the agreement, CIA was not to approach any Chinese alien without first checking without a situation developed in Illinois indicating that CIA allegedly had become interested in recruiting an alien and even took some action without first checking with us. We expressed our disapproval in a letter to CIA June 12, 1958. (Memorandum Belmont to Boardman June 9, 1958, "Recruitment of Chinese Aliens in the United States for Overseas Intelligence Operations")

32. CIA OFFICIAL'S CRITICISM OF "MASTERS OF DECEIT"

Our Legal Attache, Tokyo, obtained a copy of a memorandum sent to an official in our Embassy in Tokyo by In his communication In the weapon in foreign countries. He claimed that the book pertained only to the Communist Party, USA, which he characterized as a small, ineffective, fraction-ridden organization. He stated that the author of the book was not an intellectual but rather a policeman. (Memorandum Roach to Belmont June 12 and 24, 1958, "Masters of Deceit.")

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GOVERNMENT SOURCES IN XCIA DEVELOPMENT OF THE UNITED STATES In May, 1958, CIA furnished identifying and back-(s)all employees of the DGovernment and assigned to the United States. had been developed as a source of information by CIA Derachman came to CIA in Washington, D. C. JFK(I)(A) and volunteered his services. (3) had been developed as a source by CIA and had been furnishing some information to JFK (1)(A) the Agency. In a letter dated June 24, 1958, we told CIA that in the case of we felt that the Agency should have notified us at an earlier date in order that we could have considered exploitation for internal security purposes Activities - 100-2547497/6 at the outset. (Re: JEK ()(A)(S) JFK(I)(A) The subject, a former member of the Polish Intelligence Service, defected to the United States and furnished extremely valuable information. The beginnings of this case include information raising questions concerning CIA cooperation. IPK(I)(B) that CIA May have opened a letter in been addressed to the Director by an individual who had Intelligence Jewind identified himself as (1)The writer further indicated that he might be connected with the Service. The letter addressed to the Director had been placed in an envelope which, in turn, had ended up in the office of No We subsequently received a copy of the particular communication from CIA, and the contents were such at that time that no action was required by the Bureau. We asked CIA for particulars leading to the alleged opening of the letter which had been addressed to the Director. CIA claimed that it had not opened the We were confidentially informed by an Agency repre-that the had opened the letter and then sentative that the referred the matter to CIA. The contents were such that investigative action of an extensive nature was required by CIA

in Europe. What actually happened at the United States Embassy

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is something we may never know.

JFK(1)(K) | SECTION

regarding CIA's alleged interview of a Chiness alien whom CIA S was considering for overseas recruitment. CIA denied that an approach of the alien had been made. Our investigation contra-

On July 18, 1958, CIA requested the Bureau for

36. COMPROMISE OF FBI TECHNICAL SURVEILLANCE COVERAGE

dicted the statements emanating from CIA.

Bureau file /134-5243)

By letter dated June 26, 1958, we voiced our concern

permission to play a recording of a telephone conversation (6) obtained by the Bureau to (Direcording) had been developed through our sensitive coverage of the Egyptian Embassy in Washington, D. C. On June 5, 1958, we had obtained the contents of a conversation between The conversation strongly indicated that was work:
closely with the Egyptians B Subsequently, CIA developed Was working was a key figure in a information indicating that revolutionary plot, the objective of which was to overthrow returned to and was imprisoned by based upon information made available through CIA. denied any implication in any revolutionary activity and he was strongly supported by certain top officials in the Government. told CIA that he was on the spot and that he needed proof of activity. CIA asked if we would permit the recording to be stressing that this was the only way played to could be convinced. On July 18, 1958, a CIA official was advised that the Bureau positively would not grant permission to playing of the recording No We maintained that if we granted such permission, our other coverage of a sensitive nature could be seriously imperiled. L On July 21, 1958, Allen Dulles asked if the Bureau would reconsider its position in view of the critical situation in the Middle East Pursuant to instructions, CIA was then told that in view of the position in which the Bureau had been placed. we acceded to Dulles' request. CIA was further told that we were seriously considering the termination of all of our technical surveillances because we did not intend to be placed in such a position In the future. Is On July 22, 1958, Dulles told the Liaison Agent that he was very much disturbed over the Director's reaction

He stated that he was not interested in holding a pistol to

cated that he was deliber-

anybody's head and he further indicated that he was deliberating whether or not the recording should be used. It was recommended that the Liaison Agent follow the matter for the purpose of determining if the recording was to be used by CIA. The Director's notation was, "No. The fat is in the fire now and it is useless to waste any more time on it. We will probably hear of any details in Pearson's column. H."

The strong position we took in resisting the dissemination of such sensitive information to a foreign government was fully justified. (Memorandum Roach to Belmont, dated July 22, 1958, re "CIA Request for Permission to Play Technical Surveillance Recording to King Hussien, Jordan")

JEKUTE JEKUTAN

We expressed our displeasure to CIA in september, (1958, because of that Agency's unauthorized investigation in the United States of a Romanian citizen who was here in connection with an exchange program. The Romanian indicated to an time with a scalar or the Romanian indicated to an exchange program.

American friend that he was interested in staying in the United States, but was not ready for actual defection because of a

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possible hostage situation in his native country. The Bureau was following this potential defection and pursuant to established procedures was keeping interested agencies apprised of developments. On September 15, 1958, we received information indicating that another Government agency was conducting an investigation of the subject. It was later established that CIA was the other agency. (Re Bureau file (5) JFK(1))

39. CIA ACTIVITIES IN

(A(v)

The Legal Attache, Tokyo, reported by letter dated

September 22; 1958 Khat

was a paid, highly regarded, and very sensitive source
of CIA This information was given to the Legal Attache by

Scolonel John B. Stanley C Headlin Japan. According to Etanley C

CIA did not want this information to be known to other agencies

Colonel John B. Stanley, KG2 Headlin Japan. According to [Stanley CIA did not want this information to be known to other agencies; particularly the FBI. The Director's notation was, "Some more of CIA double dealing. H." (Letter from Legat, Tokyo, dated September 22, 1958, "Investigations in Philippines")

ppines)

JEK(1)(B)

40. ALLEGED CIA INCOMPETENCE

During the period October 20-25 1958, Bureau representatives attended a seminar at Orlando, Florida, which was given by the U.S. Air Force, Almong the activities was a lecture given by of CIA Subsequent to the briefing, General Millard Young of CIA Subsequent to the Bureau representatives and expressed his displeasure with the briefing given by the was particularly critical of the Subsequent of Sireluctance to Turnish certain information, using the excuse that the matter was of a "Top Secret" nature. General was only an excuse for incompetence on the part of CD.

This item is being cited in the event we desire to use the foregoing as evidence to support a position that we were obliged to be circumspect in dealing with CIA. (Memorandum October 28, 1958, Roach to Belmont, Lioint Strategic Planning (S) Seminar, Orlando Air Force Base, Orlando, Florida, October 20-25) (s) 1958")

41. CIA COVERAGE IN CUBA PRIOR TO OVERTEROW OF BATISTA GOVERNMENT

The overthrow of the Batista Government on January 1, 1959, and the subsequent assumption of power by Castro raised questions concerning the efficiency and competence of U.S. intelligence. Allen Dulles indicated that future developments would

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show that many more people were involved in the Castro organization than the U.S. Government had realized. Information coming to our attention suggested the possibility that both State and CIA had failed to assess developments in Cuba properly.

The foregoing is cited in the event that we found reason to question the competency of ITA in Cuba. This could be useful if we wanted to justify the existence of a Legal Attache office in Havana. One could also comment that poor coverage in Cuba had an indirect and adverse effect on our operations in the United States.

42. ______(5)

medical research as It applied to space flying.

also a contract agent of CIA and had occasion to handle sensitive matters for that Agency. Infarril, [1959, was preparing to make m trip to Moscow. CIA briefed him on matters as they applied to his trip. The Agency also interviewed him concerning his relationship with the subject in Washington, D. C., add, furthermore, gave him guidance concerning he relationship.

We objected to CIA giving any guidance to concerning the relationship.

Bureau file [105-6994] S

43. ALLEGED BELITTLING OF COMMUNISM BY AHLEN DULLES

In July, 1959, Allen Dulles of CTA spoke at the National Strategy Seminar of the National War College. One of the professors handling the Seminar was critical of Dulles. He claimed that Dulles had belittled the importance of the communist problem.

The above is being cited in the event we desire to utilize the information in justifying a position that it was necessary to be circumspect with CIA. (Memorandum W. C. Sullivan to Belmont, August 14, 1969, "National Strategy Seminar, National War College, July, 1959")

44. "TRUE" MAGAZINE ARTICLE - SEPTEMBER, 1959

In September, 1959, "True" magazine carried am article captioned "Allen Dulles: America's Global Sherlock," which included information of a derogatory nature concerning the Director and the Bureau. The article precipitated a crisis

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which led to an almos The article was writte (PAI)(A) with the International

was very complimentary toward CIA. The author made reference to relations between the Bureau and CIA and quite clearly indicated that they were strained. He claimed that the CIA took Agents from FBI; that Agents did not remain in the Bureau for an extended period; and he related a story very critical of the Director.

We learned that the author had been in contact with CIA when he was preparing the article. We were told that Lyman Kirkpatrick a CIA official, had read and approved the article prior to its publication. As a result of this information, Eirkpatrick became persona non grata with the Bureau.

The Liaison Agent had conferred with both Dulles
and Kirkpatrick concerning the matter. We took the position
that based upon the information made smallable CIA had promoted,
condoned, or possibly even authored the article. Dulles denied
that this was so and them Kirkpatrick produced information indicating that he had been knowledgeable of the author's article
before it was published. The author had contacted Stanley
(5) Grogan, one of Kirkpatrick's subordinates, and had
discussed the matter with him. The author allegedly had raised
the question of strained relations between the two agencies
and at that time Grogan reportedly told the author that relations were not strained, but were satisfactory. Nevertheless,
the final draft of the article included the derogatory information and the facts available to us indicate that Kirkpatrick
had the opportunity to alert the Bureau to the existence of the
article before it was published. He did not do so. He told
us that this was an oversight.

Consideration was given to severance of liaison relations. It was recommended and approved that liaison continue and that we keep Dulles and CIA on the string as to what course of action we were going to take. It was suggested that we not immediately answer letters, which had been sent to the Bureau by Dulles and Kirkpatrick in connection with this particular matter. It was also recommended and approved that we cut off all contact with Kirkpatrick.

By letter dated September 11, 1959, to Dulles, the Director expressed his keen disappointment because officials of CIA, when they had the opportunity, had failed to voice any concern or objection to "True" magazine, and furthermore, had failed

to notify the Bureau. A letter dated September 16, 1959, was also sent to Kirkpatrick and he was told that the Bureau was disappointed in him because he had failed to make any objection to the article and had not alerted us concerning the impending attack against the Bureau. (Memorandum Frohbose to Belmont, August 27, 1959, "Allen Dulles: America's Global Sherlock, 'True' Magazine, September, 1959"; and Memorandum Frohbose to Belmont, September 4, 1959, "Allen Dulles")

45. ACTIVITIES OF CONTACTS DIVISION OF CIA - 1959

We received information in September, 1959, that the Contacts Division of CIA had held interviews with American businessmen in the Boston area, which dealt with meetings between the businessmen and visiting Soviets CIA reportedly was interested in developing positive intelligence information but it so happened that, one of the Soviets was involved in a double agent operation being handled by the Bureau. The Bureau already had notified CIA of our interest in the Soviet. By letter dated September 29, 1959, we voiced our objection to the manner in which CIA had handled this. (Re Bureau Silve Bureau

46. APPEARANCE OF COLONEL FRANTISEK TISLER BEFORE THE HOUSE COMMITTEE ON UNAMERICAN ACTIVITIES (HCUA) - 1959

On November 6, 1959, information was received indicating that HCUA was interested in obtaining Colonel Frantisek Tisler, a Czech defector, to testify before the Committee. HCUA advised us that it had contacted the State Department who, in turn, had conferred with CIA. Allen Dulles allegedly informed HCUA that Tisler was agreeable to appearing before the Committee and that he would be made available pursuant to certain security instructions.

The Director asked whether or not CIA had authority to make a defector available to a congressional committee without first checking with other interested agencies. The Director was informed that CIA did not have such authority because a National Security Council directive made it very clear that this could not be done without processing the matter through the Inter-Agency Defector Committee. In this particular case the aforementioned Committee had not called a meeting, but the chairman, a CIA official, had made certain phone calls. A Bureau representative was contacted by phone on November 6, 1959, but at that time we had not formulated a position. Allen Dulles allegedly contacted the chairman of the Committee and was told that the Committee had no objection to making Tisler available.

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On November 13, 1959, CIA representatives were informed that we were opposed to making the defector available to HCUA. On that same date we were told that CIA was informing HCUA it was reversing its position and that upon reconsideration, it did not feel that Tisler could be made available.

By memorandum dated November 14, 1959, the developments in this matter were reviewed and it was recommended that at the next Inter-Agency Defector Committee meeting we strongly protest CIA's dereliction in the handling of the HCUA request. GRureau file 105-38958)

47. CRITICISM OF DIRECTOR

On April 11, 1960, [Ray Tanner, President of Reicco
Company, Caracas, Venezuela, informed the Bureau that he recently held a conversation with was an official at the U.S.

K(i)(i) Embassy in Caracas. Was and by Tanner Concerning the Director to complimentary statements made by Tanner Concerning the Director and the FEL Stated that the Director should have retired five years ago for the good of all concerned. A protest was made to Allen Dulles on April 20, 1960. (Memorandum Frohbose to Belmont, April 21, 1960, "Herschel F. Peak, Jr.") (5) JFK(1)(D)

48. ROBERT AMORY CIA OFFICIAL ALLEGEDLY ADVOCATING RECOGNITION OF RED CHINA - 1960

Research for the Richardson Foundation, volunteered information concerning statements allegedly made by Robert Amory, a top CIA official. (Amory) allegedly advocated recognition of Red China.

This matter was called to the attention of Allen Dulles and on April 20, 1960, Dulles informed the Liaison Agent that he had conducted an inquiry, had reviewed a tape recording of Amory's talk, and was satisfied that Amory had not made the statement attributed to him.

The above is being cited in the event we desire to dispute the position taken by Dulles. If the evidence clearly established that Import had made such a statement, we could use the information to support a position that we would have been warranted in being most circumspect with CIA. (Memorandum Frohbose to Belmont, April 21, 1960, Robert Amory)

49. ALLEGED INSTALLATION OF MICROPHONES ON U.S. PREMISES ABROAD BY CIA

A State Department representative informed the Bureau that a microphone had been found in the U.S. Embassy, Mexico City; that it had been planted by CIA; and that Allen Dulles allegedly

had maintained that if CIA was to operate effectively, it had to know what was going on in U.S. establishments. The implication was left that CIA was covering activities of other U.S. agencies through technical installations. Inquiries developed information indicating that CIA had installed a microphone in the Embassy in 1952 at the request of a State Department official. The Office of Security in State Department was contacted in an effort to pin this down in a more specific manner. We were told by State that their records did not contain any information concerning the microphone.

Subsequently, a letter was transmitted to all Legal Attaches instructing them to be on the alert for technical installations which may affect Bureau operations. (Memorandum L'Allier to Belmont, May 2, 1960, "Installation of Microphones on U.S. Premises Abroad by CIA")

JEK (1)(A) We received information indicating that the subject. a former Cuban intelligence agent and the subject of a Bureau investigation, had planned to defect permitted a CIA representative to contact the subject in order to orient him so that maximum propaganda effect would be derived through newspaper publicity. We were told that the CIA reprehad been instructed by his headquarter PK()(B) sentative to tell the subject that he would not be prosecuted by the U.S. Government. We complained to CIA stressing that the Agency had no power or authority to promise the subject immunity. (Memorandum L'Allier to Belmont, September 30, 1960, 1 JFK()XB) (D(B) Miss a CIA employee, obtained a a secretary in the Office of Theorem in the Of

with the Bureau. The Liaison Agent subsequently learned that

The

She gave them the name of another CIA employee, Miss

The Liaison Agent informed CIA that the Agency was

out of line by not first checking with the Bureau before recommending to that the Bureau was interested to the U.S. Government; and that, in this instance, CIA was obstructing operations by not appropriately coordinating with the Bureau. (Memorandum L'Allier to Belmont, October 31, 1960,

52. CIA USE OF BUREAU INFORMATION IN A U.S. INTELLIGENCE BOARD DOCUMENT

On March 30, 1961, the Liaison Agent contacted Allen Dulles concerning CTA's failure to obtain Bureau clearance for use of our information in a U.S. Intelligence Board document. No known damage had been done, but the Agent stressed the sensitivity of the Bureau information. Dulles requested one of his subordinates to establish a procedure to prevent a recurrence of such errors. (Memorandum L'Allier to Belmont, March 30, 1961, "SOLO")

53. "SPY IN THE U.S." BOOK AUTHORED BY PAWEL MONAT

In July, 1961, our Chicago Office received galley proofs of the book "Spy in the U.S.," written by Pawel Monat. A review of these proofs disclosed several references which portrayed our counterespionage capabilities in an unfavorable light. Since CIA was responsible for Monat and for any writing which he might perform, the matter was discussed with CIA. It turned out that CIA had not been following the preparation of the book. We were told that steps would be taken to protect Eurcau interest. The publishers had indicated to CIA that they would cooperate on changes. Although some changes were made, the book still came out with some information which was not entirely favorable to the Bureau. (Pawel Monat, Bureau file 105-40510)

On October 6, 1961, our Legal Attache,

received information indicating that the Czech Embassy in that city was planning to protest harassment of its personnel by U.S.

Intelligence. The Legal Attache was told by the that the Agency was not involved. On October 12, 1961, the same CIA officer changed his position and admitted that CIA had been involved to a certain extent. The Liaison Agent objected to these tactics. It was important to him to know the facts so he could be guided accordingly. (Memorandum L'Allier to Sullivan, October 18, 1961, "Czechoslovakian Diplomatic Activities")

55. CIA TECHNICAL SURVEILLANCE ACTIVITY IN THE UNITED STATES - 1961

When he defected in December, 1961,

furnished information concerning alleged penetration of American
intelligence. Inquiries and review conducted by CIA within the
Agency suggested that a CIA intelligence officer,
was a logical suspect. We conferred with CIA and on February 9, JFK()(4)
1962, we advised the Agency that we would take over the investigation.

On February 7, 1962, Colonel Sheffield Edwards. Director of Security, CIA, informed the Liaison Agent that CIA was preparing a report containing extremely sensitive information. He stated that this information came from a sensitive source and he was not certain as to how it should be handled. As a result of a discussion with Edwards on February 26, 1962, it was ascertained that CIA had maintained priod. (5)

a technical surveillance on ______ over an extended period. (5)

Edwards explained that he had been reluctant to identify this source at an earlier date because he feared that prosecution could have been jeopardized and, furthermore, he did not want his Agency embarrassed in the event the Bureau objected to CIA maintaining a capability such as technical surveillances. It was made emphatically clear to Edwards that it was absolutely necessary that we be provided with all the details and, furthermore, that CIA, at the outset, should have apprised us of the existence of the coverage. The Director made the notation, "I only wish we would eventually realize CIA can never be depended upon to deal forthrightly with us. Certainly my skepticism isn't based on prejudice nor suspicion, but on specific instances of all too many in number. Yet, there exists wistful belief that the 'leopard has changed his spots.' H." (Memorandum Branigan to Sullivan February 27, 1962. "Unknown Subject: NGB Agent Maowa as |)

56. [______(5) JFK(1)(A)

In February, 1962, the Liaison Agent was requested to discuss with ClA a case which, in our opinion, clearly indicated ClA had failed to keep us appropriately informed of developments. The Bureau's original interest was initiated of developments. The Bureau's original interest was initiated of discussion with ClA personnel in that city. Attempts to get ClA replies via correspondence were negative. On February 13, 1962, the Liaison Agent discussed the matter with ClA and received a reply which did not adequately satisfy the Bureau's request. (Memorandum Donahoe to Sullivan, February 27, 1962, and Brennan to Sullivan, March 2, 1962; Bureau file[105-9947][(c)]

57. CIA WIRE TAPPING IN THE UNITED STATES

Sometime prior to the Bay of Pigs fiasco, CIA had become involved in a weird plan designed to bring about the assassination of Fidel Castro. One of the principal ingredients of this plan was to be the utilization of U.S. hoodlums. CIA established contact with Robert Maheu, former Bureau Agent, who served as the intermediary in dealings with the notorious hoodlum, Sam Giancana.

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The entire operation fell apart when we developed information indicating that Maheu was behind a wire tapping operation in Nevada. Potentially, there were elements for possible violation of unauthorized publication or use of communications. However, prosecution was out of the question because of the tainted involvement of CIA. (Arthur James Balletti, "Unauthorized Publication or Use of Communications" and memorandum from the Director to Mr. Tolson, dated May 10, 1962)

58.

In October, 1962, we lodged m protest with CIA because the Agency initiated operation of Cuban agents in the Miami area and in so doing violated Bureau jurisdiction. Arrangements were subsequently effected where the source in the matter was turned over to the Bureau for handling. (Memorandum Brennan to Sullivan, October 29, 1962,

on April 23, 1963. CIA requested that the Bureau establish coverage on a visiting national. We immediately instituted investigation and then determined that CIA actually had been instrumental in supporting the subject's trip to the United States. CIA had been endeavoring to recruit the subject. On April 29, 1963, a strong protest was lodged with General Carter, Deputy Director of CIA. (Memorandum Brennan to Sullivan, April 26, 1963, [[5]]

60. ALLEGED ATTACK ON BUREAU BY JOHN MCCONE

We received information in December, 1963, indicating that John McCone, Director of CIA, allegedly was attacking the Bureau in what would appear to be wicious and underhanded manner. McCone allegedly informed Congressman Jerry Ford and Drew Pearson that CIA had uncovered m plot in Mexico City indicating that Lee Harvey Oswald had received \$6,500 to assassinate President Kennedy. The story attributed to McCone appeared to be related to information which had come from one Gilberto Alvarado. a Nicaraguan national. Interrogation of Alvarado, including a polygraph, disclosed that he had fabricated his story. This had been made known to CIA and to McCone. Therefore, if McCone had made the above statements to Ford and Pearson, it would appear that it would have been ** obvious attempt to ridicule the Bureau. The Liaison Agent contacted McCone on December 23, 1963, McCone vehemently denied the allegations. (Memorandum Brennan to Sullivan, December 23, 1963, "Relations With CIA")

SECRE

61. YURI NOSENKO (5)

The subject is a Soviet national who first made contact with CIA in [1962] Expressing a desire to cooperate. He openly defected in [1964] and he is currently in the United States. He has been the source of considerable controversy because of questions raised pertaining to his bona fides. Early in [1964] (5) CIA took a very strong position indicating that [Nosenko] was (5) in the meantime, [Nosenko] was (5) In the meantime, [Nosenko] was (6) furnish voluminous information.

It is possible that at some future date the issue of bona fides will be conclusively resolved and the action taken by the Bureau so far will have been justified. This is important to be kept in mind as far as the future is concerned,

If it is finally concluded that Mosenko is a bona fide defector, CIA could be charged with gross mighandling of the subject over a period of years. (Yuri Nosenko, Bureau file (65-68530))

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On April 13, 1964, the Liaison Agent protested to CIA because the Agency had failed to notify the Bureau concerning the past utilization of an individual as a double agent in an operation directed against the Soviets in Mexico. The individual in this case was serving as an in Texas in 1964 and because CIA did not notify us concerning the past, our interest could have been jeopardized, bearing in mind that the sould have been in contact with the Soviets without our knowledge. CIA had severed its relationship with the formula in the United States, but CIA, nevertheless are

assignment in the United States, but CIA, nevertheless, had an obligation to give us proper notification. (Memorandum Brennan to Sullivan, April 7, 1964, "Jose Rafael Suarez-Arcos") (5)

JFK(1)(2) We received information in June, 1965, that certain were representing themselves as

We ascertained that this activity was being (N) performed in behalf of CIA, who had issued credentials to the

We protested, bearing in mind that the cover being used could cause embarrassment to the United States and could impose a problem for the Bureau because we would become the recipients

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of impersonation complaints. CIA was requested to take immediate steps to correct the undesirable situation. We were subsequently informed by CIA that the credentials had been withdrawn and that the cover would no longer be used. (Memorandum Brennan to Sullivan June 21, 1965, "Central Intelligence Agency - Operations (SHFK(1)(A) In August, 1965, both the Bureau and CIA had an interest in assessing the potential utilization of the services a Haitian exile residing in the United States. of [because he potentially could furnish(6) We were interested in information concerning Haitian exiles in this country and the Agency wanted to utilize him in overseas intelligence operations. would not be made available to the(S) We informed CIA that Agency. CIA appealed and asked that we reconsider our position because of the potentially high value of [in the proposed (S CIA operation. While we were negotiating with CIA, we determined that the Agency was already in contact with the subject and was JFKCI)(A) conferring with him. We subsequently protested to the Agency who claimed that it had not been out of line in contacting because the Agency had maintained a relationship with him in the past. We did not accept this explanation. (Memorandum Bronnan to Sullivan, September 2, 1965,

65. INSECURE HANDLING OF TOPHAT INFORMATION (S)

By letter dated December 2, 1965, CIA informed us that one of its representatives had notified the U.S. Ambassador in Burma that the newly designated Soviet Military Attache in 15) Rangoon had cooperated with the FBI prior to leaving the United States in 1962 and that he had remained in contact following his return to Moscow. This all pertained to a sensitive Bureau source who had been Transferred by the Soviet Government from Moscow to the Soviet Embassy in Burma. By letter dated December 1965, we made a strong protest to CIA charging that Agency with violating an understanding relative to the Tophat operation Admiral Raborn, then Director of CIA, telephonically contacted the Director, made reference to our communication, acknowledged that his man had been out of line, but did express concern that the Bureau's displeasure had been placed in writing. Director made it crystal clear that he was not happy with the unauthorized action taken by CIA and instructed that no further operational activity be taken with regard to Tophat Tuntil we determined what CIA planned to do concerning the matter. (Memorandum Brennan to Sullivan, December 2, 1965, "Tophat

In March, 1966 CIA requested coverage on wisiting official of the Government because of information developes by the Agency indicating that the was working for the KGB (

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Instructions were sent to the field and we then learned in New York City that CIA allegedly planned to make a recruitment approach. The matter was taken up with CIA headquarters and a protest was made because of the wide discrepancy in the reports we received on CIA intentions. (Memorandum Brennan to Sullivan, April 18, 1966,

67. PASSING OF BUREAU DOCUMENTS TO SENATOR ROBERT C. BYRD BY CIA EMPLOYEE - 1966

In September, 1966, we developed information indicating that copies of FBI documents had been passed to Senator Byrd by CIA. The matter was discussed with the Director of CIA and the Agency subsequently conducted an investigation and established that one of its employees,

a name check request to the Bureau concerning one who was the subject of the material in question. At that time had a responsibility of handling name check requests for CIA and, in this connection, was in contact with our Name Check Section. He admitted that he instituted a name check on an "off

the cuff basis" for another CIA employee named

It is my recollection that one or both CIA employees
were subsequently fired or asked to resign. (Memorandum

were subsequently fired or asked to resign. (Memorandum Brennan to Sullivan, September 21, 1966, "Leak of FBI Documents Concerning" to Senator Robert C. Byrd")

68. ALLEGED COMPROMISE OF BUREAU DOUBLE AGENT (U)

In March, 1967, we protested to CIA in connection with a matter relating to our mutual interest in a connected with connected with corporation we were utilizing the as a Gouble agent in an operation directed against the Soviets CIA had established a relationship with the same person for the purpose of acquiring positive intelligence relating to the field of Sour Newark office received information indicating that a CIA officer without authorization, compromised our relationship with the

by discussing the matter with the president of the firm. (Memorandum Sullivan to Deloach, March 15, 1967, "NK 2264-S, IS - R") (C)

(S) JFK(1)(A).

In July, 1967, we protested to CIA in a case where the Agency allegedly had failed to report to us concerning a communication which a Cuban exile, residing in the United States, had received from the Cuban Intelligence Service. The particular communication had instructed the exile to initiate preparations

for the handling of an intelligence assignment in the United States. CIA claimed that the exile had been reluctant to operate in this country and CIA then instructed him not to respond to the communication received from Cuba. We took the position that despite this reluctance on the part of the exile, the Bureau had been entitled to have had the opportunity to make its own assessment. (Memorandum Brennan to Sullivan, July 20, 1967, 186.)

70. CIA AND ITS INVOLVEMENT IN LEGISLATION DEALING WITH THE "ERVIN BILL"

On June 5, 1969, information was received indicating that Richard Helms had sent Senator Sam Ervin three proposed amendments to the legislation being proposed by the Senator, all dealing with the protection of the constitutional rights of Government employees. We had been following developments relating to this proposed legislation because the provisions had a very definite bearing on Bureau operations. The proposed amendments made by Helms included exemptions from certain provisions of the Bill for FBI, CIA, and the National Security Agency. These amendments were suggested by CIA without prior consultation with the Bureau. The Director made the notation, "This presumptuous action of Helms' is astounding." (M. A. Jones to Bishop memorandum, June 6, 1969, "S. 782; Protection of Constitutional Rights of Government Employees to Prevent Unwarranted Invasion of Their Privacy")

71. CIA COVERAGE OF BUREAU LEADS

Historically, CIA's coverage of Bureau leads had been decidedly spotty from the standpoint of delivering satisfactory content and servicing the leads within a reasonable period of time. It would be necessary to review hundreds, if not thousands, of files to document what we consider delays in following our leads. It should be noted that CIA, organizationally. has never maintained an atmosphere of discipline in any way comparable to that of the Bureau. Matters are not followed as promptly and responsibility is not firmly fixed. This evaluation is made in light of standards followed by the Bureau. We continually prod and push CIA for responses. To develop all of the evidence to explain these delays would require an inspection of CIA operations. CIA has given the following types of responses: hazards of adverse operating conditions in backward countries; limited personnel; undue exposure to hostile intelligence, police, and security services; pressures placed on the Agency on priority



targets quite often dealing with political crises in foreign countries. Although CIA has not ventured to emphasize the point, it is believed that in many instances it has not produced satisfactorily and efficiently because of the absence of reliable sources.

72. LACK OF PROPER ORIENTATION OF BUREAU RESPONSIBILITIES AND JURISDICTION

Although there has been decided improvement in recent years, the Liaison Agent continues to note a definite lack of knowledge of FBI responsibilities and jurisdiction on the part of CIA employees. They do receive some training in this regard, but the impression is left that such training could be much more extensive. The Bureau's Liaison Agent has lectured to hundreds of CIA employees in the last few years and this has produced significant signs of concrete benefits. CIA employees encountered the Liaison Agent on a very regular basis and asked questions pertaining to our responsibilities. Nevertheless, there is room for much improvement.

73. CIA POLICY REGARDING DISSEMINATION TO OUR LEGAL ATTACHES

There has been a sore spot in connection_with CIA policy relating to its dissemination of information at a local level in our embassies. This policy allegedly has applied to all other agencies and includes our Legal Attaches. CIA has maintained that unless the information it develops or receives is in the immediate jurisdiction of a particular agency, it will only disseminate at the Seat of Government. As an example, if CIA received information concerning the existence of a U.S. criminal fugitive in a foreign country, it would disseminate to the Legal Attache. However, if the information falls within the area of intelligence, which includes subversive activities. the Agency has stated that under its system the information is considered to be "raw material" and that it must be evaluated at headquarters and reviewed in the context of what has been received from other countries, and then disseminated to interested customers. We have not raised an issue, but dissemination regarding political conditions in a country where the Legal Attache is assigned could be useful because it would further orient him in his dealings with foreign officials. been exceptions where the CIA/chief in an area, on his own initiative, has given such information to our Legal Attache After CIA disseminates at headquarters, we are in a position to communicate the information to our Legal Attaches. helps, but it would be much more convenient for the Legal Attache to receive it at the local level. 75

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There are situations where CIA offices abroad receive information regarding a subject, such as an alleged spy traveling to the United States, or the case abroad simply has ramifications in this country. In these instances, CIA has followed a definite pattern over the years of not furnishing such information to the Legal Attache, but disseminating to us at Seat of Government. Here again, CIA has maintained that its headquarters must review the data and make the decision regarding dissemination. We have not raised an issue. We could by claiming that the Legal Attache could be useful in evaluating the case and being in me position to follow Bureau interests as soon as possible. However, if we pushed for a change in current conditions, we should consider that the Legal Attaches possibly could inherit responsibilities abroad which might present risks or operational headaches.

mechanism In headed by CIA. This was m committee headed by the Agency and composed of representatives of other U.S. agencies. The committee reviewed espionage and counterespionage developments in which had a bearing on U.S. interests. If a problem of operational jurisdiction arose among the U.S. agencies, the committee mechanism was used to establish an agreed-to operating agreement. Quite often various responsibilities were divided among the different agencies. It is my recollection that the Bureau has not been interested in becoming a part of such a committee. If we did, we could end up with responsibilities not entirely agreeable to us.

74. SOME PAST HISTORY WHICH IS VERY RELEVANT

When evaluating our relationship with CIA, including our grievances, it is believed that we cannot overlook the relevancy of the serious differences we experienced with the Office of Strategic Services (OSS) during World War II. The seeds leading to the establishment of CIA came from OSS. William Donovan, who was the head of OSS, has been referred to as the "Father of CIA."

There were instances when OSS blatantly ignored FBI jurisdiction and failed to coordinate on numerous matters. There was a number of CIA officials who obviously had medefinite dislike for the Bureau. The loose administration of OSS, its employment of known subversives, its alleged penetration by the Soviets, and its attitude toward the Russian Government at the time posed serious problems to the Bureau. At one point OSS was actually giving serious consideration to establishing liaison with the



NKVD. Because a substantial number of OSS officials subsequently became important figures within CIA, it would be logical to assume that the FBI was justified in being most prudent, if not circumspect. in dealings with the Agency.

When evaluating its position in 1970, the Bureau rightfully cannot forget the troubles with OSS. At the same time, it would be most unwise if we neglected to examine the role played by the Bureau when we disbanded our SIS operations in 1947. In a matter of hours, we destroyed hundreds of files in our SIS offices abroad, and we did not turn over to CIA a large number of sources and informants. There have been many ex-Agents who had been connected with SIS, who were familiar with the file destruction operation, and who later became connected with CIA. It is possible that the Agency could argue that the actions by the Bureau were detrimental to U.S. interests and impaired CIA's early efforts to establish desired coverage in Latin America.

DATE: March 7, 1970

FROM W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA

ESTABLISHMENT OF BUREAU LIAISON PKING WITH I

DECLASSIFY ON: 25X

Item number 25 in the material submitted to the Director (5) by SA Sam Papich in his memorandum of 3/5/70, discusses a trip to by Legal Attache (Legat), PLACE in 1960 to explore arrangements for liaison with appropriate authorities. It is given as an instance CIA could cite as an FBI failure to coordinate with them in line with National Security Council Directives. NAME reportedly raised questions, indicating FBI

should Eirst reach agreement with CIA, which he said had previously handled all relations with authorities (S) Papich says CIA Director, Allen Dulles, later expressed disappointment that we did not contact CIA beforehand but that an agreement satisfactory to all concerned was eventually worked out. Papich also says that in late 1959 we gave consideration to establishing a Legat in Denmark but did not inform CIA. of our intentions.

In contemplation of the stationing of a Legat in Denmark, Bulet of 12/7/59 instructed Legat, PLACE, to broaden liaison contacts in Scandinavian countries and told LEGAT, PLACE to make exploratory contacts with appropriate authorities in for the same purpose. Since we had told State by letter of 3/10/55 that we would handle requests for investigations and name checks Conly when received through formal State channels, for the we advised State of our intention to make exploratory contacts with Regarding regular liaison arrangements, and State approved. State sent a letter to the U. S. Embassy in on 12/17/59, advising of the Bureau's intention, but it apparently did not get to NAME · prior to Legat's trip to

On 1/4/60 Legat, PLACE, called the from PLACE Q(D(B) arranged to call on them on 1/7/60. The reported the call to Who told STATE DEPARTHEUT

On 1/7/60 the Director received a letter of 1/5/60 from NAME in which he said he was disturbed about the manner in which he had learned of the Legat's proposed visit. offering to assist the Bureau, NAME spoke of the long standing Contractual and financial arrangements CIA had with suggested the Director and Allen Dulles discuss the matter if

anent Bureau liaison with was planned, TIONAL SECURITY INFORMATION (6) JEKUNG) was planned.

Unauthorized Disclosure Subject to Criminal Sanctions

HEREIN IS UNCLASSIFIED EXCEN-

=K(i)(B)

Memorandum to Mr. C. D. DeLoach
RE: RELATIONSHIPS WITH CIA
ESTABLISHMENT OF BUREAU LIAISON
WITH 1960

On 1/7/60, Legat met with

prior to visiting CIA NAME We emplained that he was to explore the possibility of direct contact with concerning exchange of information bearing on U.S. internal security matters. He said he would not be operational and that the contemplated liaison could not reasonably cause interference with the existing CIA arrangement. While WARD expressed misgivings that the might be confused, no request The CIA representative was made to refrain from contacting said he had requested his headquarters for comment on loarning of the proposed visit of Legat but had not received a reply. Legat later briefed NAME on the results of who were friendly but deferred a final his visit to commitment, referring to the existing "American arrangement."

By letter of 1/13/60 the Director thanked NAME
for his offer to assist, and said Bureau interests in
Scandinavian countries and were under discussion with
Allen Dulles. MAME was also assured our proposed contacts with
the were purely liaison in nature; that while we would
keep CIA advised of items of interest to it in connection with
its responsibilities abroad, it was not believed necessary to
go beyond the U.S. Intelligence Board Directive of 12/8/59 in
coordinating with CIA matters taken up with
Directive says CIA shall be responsible for coordination of all
U.S. liaison which concerns clandestine intelligence activities
or which involve foreign clandestine services. Paragraph 10,
however, says the Directive does not apply to any liaison
relationship concerned with U.S. internal security functions,
or with criminal or disciplinary matters which are not directly
related to foreign espionage or clandestine counterintelligence.

On 1/13/60 Papich explained to Allen Dulles and MANG
the reasons for our contacts in Scandinavian countries and
exploring possible establishment of a Legat in Denmark.
When Papich challenged them to cite any Bureau failure to comply
with the Directive for coordination of U.S. lisison activities
abroad, MANG immediately stated there were no such instances.
In answer to specific invitation by Papich to air any conflaints
or problems, Dulles stated that meither he nor his representatives
had any complaints; that he was personally thereby the rest
being contacted in the beginning; but that he and Clintonia give
all possible assistance. (Dulles did assist by writing a personal
letter to NAME which direct FBE liaison was agreed upon).

SECRET

Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA ESTABLISHMENT OF BUREAU LIAISON WITH

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BRUYE

- 1960

On memorandum NAME to NAME of 1/14/60, concerning the 1/13/60 meeting of Papich, Dulles and NAME Director noted: "1. Well handled by Papich. 2. All of the turmoil developing in this situation could have been avoided if we had properly contacted Dulles and also followed through with State. H."

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

124-10185-10098

UNITED STATES GOVER

morandum

Mr. C. D. DeLoach

W. C. Sullivan

1 - Mr. DeLoac 1 - Mr. Sullivan

1 - Mr. Conrad

April 14, 1970

ÁRELATIONS WITH CENTRAL INTELLIGENCE AGENCY (CIA)

Reference my memorandum 3/30/70 summarizing proposals of CIA Director Helms regarding FBI-CIA coordination in intelligence collection activities. Director approved meetings between CIA and Bureau representatives to further explore these matters.

On afternoon of 4/13/70, Inspector D. E. Moore and myself met briefly with Mr. James Angleton, Chief, Counterintelligence Staff, CIA, and Mr. W. Scott Miler of his staff. This session was strictly exploratory in nature and was aimed at defining the scope and limitations of our discussions with CIA on the points in question. Angleton noted that CIA Director Heims will be closely following the outcome of these discussions and is personally interested in resolving any current problems in this area.

Mr. Angleton indicated that CIA would like to direct initial attention to two of the items cited by Helms, namely, the question of audio (electronic surveillance) coverage and the suggestion that FBI and CIA specialists in the communist bloc field hold periodic seminars to coordinate our information. The Bureau's position regarding electronic surveillance coverage, as outlined in the Director's letter to Helms of 3/31/70, was reitereated with emphasis upon the problems such coverage often pose with regard to prosecution as well as adverse public reaction to this type coverage.

I made the point that the Bureau has not received the necessary support in this area from responsible quarters; that in the past the Bureau had a substantial amount of coverage of this type in the interest of both our own counterintelligence responsibilities as well as the national security interest but that we have had to retrench in recent years largely as a result of the lack of support for such operations.

Angleton noted that in response to CIA's request for electronic coverage of two Indian nationals who were suspected KGB agents in the Fall of 1969, the Bureau had requested that they take this matter up with the

Classified be Exempt from CDS, Category 203 CONTINUEDR-20VER te of Declassification Indefinite

1 emorandum

Mr. C. D. DeLoach

DATE: 3/6/70

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY (CIA) CTA REQUEST FOR BUREAU LECTURE ON COMMUNISM IN THE U. S.



Ttem Number 15 in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 discusses the Director's refusal of a 1958 CIA request for NAME to lecture on communism before a CIA group. Papich stated that CIA accepted this as an affront and a blatant refusal to cooperate on a most important subject of interest to both agencies.

The files disclose that by letter 9/25/58 signed by . CIA requested NAME to address a selected group of CIA personnel on the communist movement in the U. S. CIA suggested dates of 12/9,10,or 11/58. The Director by routing slip attached to NAME letter commented, "It seems strange that CIA should seek this when its top representative in considers FBI as a bunch of mere 'flat-feet' and the dangers of communism as something conjured up in the minds of the FBI. But then again I note request doesn't come from the Director nor even the Deputy Director of CIA."

NAME to NAME Memorandum dated 10/1/58 made reference to CIA's request and the Director's comments. It recommended that the best interests of the Bureau would be served by giving this lecture, not because of the information which could be conveyed to CIA on communism in the U. S., but because it would give NAME an opportunity to raise a number of questions himself of the group concerning CIA's own activities in the field of communism. It was pointed out that it could be considered a bit of a challenge to see how much the FBI could learn about the operation of CIA during the course of the lecture and discussion rather than the converse. NAME recommended that the request be declined and the Director concurred commenting. "We cannot make NAME available to this outfit."

> NATIONAL SECURITY INFORMATION Unauthorized Disclosure Subject to Criminal Sanctions



124-10185-10098

UNITED STATES GO MIMEN

Memorandum

LSSS T

DATE: March 6, 1970

TO Mr. C. D. DeLoach

FROM Mr. W. C. Sullivan

CURIFOUNDS AND TONICH TONICH TONICH CATA

SUBJECT: RELATIONSHIPS WITH CIA ALLEGED PENETRATIONS OF CIA DECLASSIFIED BY SP2 Atm 1776-

BACKGROUND OF CASE NAME AND IDENTIFY DATA DATA alleged that the KGB had penetrated CIA through an individual having the code name NAME In an effort to identify this penetration CIA provided NAME with information regarding many individuals who had worked for CIA in Germany.

AAHE identified two individuals at various times as NAHE and in each instance investigation "washed out" the identification. NAME finally identified NAME as one NAME a former employee of CIA. During the course of extensive document reviews NAME became acquainted with background of various individuals who had worked in Germany at the time NAME did. NAME identified four present employees of CIA with unknown subjects who had come to his attention while he was active in the KGB.

PROBLEM WITH CIA CIA wanted the Bureau to undertake fullscale investigation of its four employees based solely on MAME's allegations.

DISPOSAL OF PROBLEM WITH CIA By letter of February 26, 1965, CIA was informed there appeared to be no basis at that time for a full-scale investigation of these men by the FBI on the basis of allegations by NAMS. With regard to any investigation in the United States concerning two of the men, a conclusion would be made following completion of the investigation of PAME and interviews of NAME Based upon the investigation of PAME and the interviews of NAME CIA was informed by letter of July 20, 1965, that nothing had been developed

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124-10185-10098

OPTIONAL FORM NO. = 50105-106

MAT 1913 EDITION
GOLD CIT. 810. NO. 37

UNITED STATES (NAMEN

Memoranaum

ro : Mr. DeLoach

SECKET

DATE: Farch 9, 1970

FROM : W. C. Sullivas

SUBJECT: RELATIONSHIPS WITH CIA

DECLASSINIED BY 5668 St.D. GC.L

Reference is made to the memmandum W. C. Sullivan to C. D. DeLoach dated 3/5/70, captioned as above. At that time the Director was advised this Division would make an analysis of each situation cited in the memorandum of Special Agent Sam J. Papich relative to grievances which CIA might hold in connection with relations with the FBI.

Enclosed will be found an analysis of 38 items (2 are contained in one memorandum, making a total of 37 memoranda), In substance our analysis does not show any real reason why CIA would raise any issue in connection with 37 out of the 38 items. The recommended action in each of these cases would logically close the matter. In one memorandum the 37th item, 1222 , it is recommended that a carefully worded letter to CIA outlining policy and the basic elements of intelligence and counterintelligence work affecting the United States be sent to that Agency. The purpose of this is to protect the Bureau by giving CIA a mance to make any comments, if it has any, in regard to the current utilization of sources and facilities affecting both CIA and the Bureau. If CIA replies that it is satisfied with the current intelligence conditions in this area, we will gut this particular matter to rest and we will have their Metter in the file.

This Division will take any and all steps to comply with the Director's wishes in this matter and in any other concerning which this Division is involved.

RECOMMENDATION:

For the cinformation of the Director.

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LINITED STATES GOVERNMENT

$\it 1emorandum$

Mr. C. D. DeLoach

FROM : Mr. W. C. Sullivan

DATE: March 6, 1970

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JPK(1)(4)

Walters

RELATIONSHIPS WITH CIA Item number one in the material submitted to the Director by Special Agent (SA) Sam Papich in his memorandum 3/5/70 discusses the case of BACKGROUND OF CASE ASSIFIED BY SP-2 ALM Soviet principals.

a Hollywood motion picture producer, was recruited by Soviet intelligence in 1935. From 1947 to 1957 he was operated as a double agent by the FBI. This was an extremely sensitive counterintelligence operation involving Soviet intelligence activities in the United States in which Morros traveled behind the Iron Curtain for meetings with his

JEKU)(A)

PK (1)(i) Information obtained by from his Soviet contacts was disseminated to interested agencies, including the Central Intelligence Agency. On January 25, 1957, Jack Soble, Myra Soble,

and Jacob Albam were arrested in New York on charges of conspiracy to commit espionage against the United States.

On March 16, 1954, the Bureau disseminated PROBLEM WITH CIA Ito heads of the various information received from intelligence agencies, including CIA. By letter of March 27, 1954, Lieutenant General C. P. Cabell, Acting Director of CIA, criticized the information and, in effect, characterized it as "fabrication or the product of a paper mill," which conclusion Cabell stated had been applied to many similar disseminations in the past from apparently the same source. By letter of April 5, 1954, the Bureau informed CIA that it was believed that no useful purpose would be served in making any future dissemination to CIA of information received from this source.

On April 9, 1954, Mr. Allen Dulles, then Director of CIA, advised Liaison Agent Papich that he had been looking into the matter and there was no question in his mind but that his agency had acted stundly in transmitting such a letter to the Bureau.

62-80750 1 - 100-352385 V 1 - Mr. C. D. DeLoach

1 - Mr. W. C. Sullivan

1 - Mr. W. A. Branigan 1 - Mr. D. J. Brennan

1 - Mr. L. Whitson LW:as ///(7)

JFK (1)(A) Classified by 6283 Exempt from GDS, Category 2

Date of Declassification Indefinite

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HEREIN IS UNCLASSIFIED EXCENT INFORMATION CONTAINED

Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA 62-80750

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By letter of April 21, 1954, Mr. Dulles stated that CIA would appreciate it if the Bureau would kindly continue which relate to send reports from the source to matters of foreign intelligence. By letter of April 29, 1954, the Director expressed the opinion that no useful purpose would be served by disseminating to CIA information received from the source in the future.

Nevertheless, memorandum Branigan to Belmont dated April 28, 1954, pointed out that when and if the Bureau receives (N(x) information in the in the future of a type required by National Security Council Directive to be furnished to CIA, it should be carefully evaluated and a decision made at that time as to the officials and agencies of the Government to whom it should be disseminated. The Director noted "OK but before anything goes to CIA from this source I want to pass on it. This restriction does not apply to dissemination to other agencies. H"

> Subsequent to the foregoing three disseminations were made to interested agencies, including CIA, based on information during October and December, 1954, and appropriate dissemination was made thereafter with the Director's approval.

:KUJA)

As the time grew near for prosecutive action, the Department requested the Bureau to check with CIA to see if Department attorneys could interview a Soviet intelligence JFK(1)(A) defector then in custody of CIA named Accordingly, the Director authorized an oral briefing of Mr. Dulles and on 1/8/57 he and James Angleton of his staff were generally briefed on the and the contemplated prosecution. They were furnished with background data concerning subjects residing in CIA was requested to search France. the names of individuals involved in the case and was asked regarding identities of CIA employees who might have information of pertinence concerning the

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> On March 4, 1957, Mr. James Angleton informed the liaison agent of resentment on the part of CIA employees and officials based upon the following:

Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA 62-80750

SECRET

(1) CIA feels it should have been advised much earlier concerning those aspects of the case relating to CIA employees.

(2) Leads were given to CIA at the same time the case was publicized and, therefore, CIA was handicapped.

(3) The failure to coordinate the French aspects of the case with CIA permitted the French intelligence agencies to play a dominant role in the European investigation.

(4) CIA fears the Bureau had not told it all there was to know about the case that CIA should have known.

DISPOSAL OF PROBLEM WITH CIA The Bureau took the position that any necessary investigation looking toward prosecution in countries where Bureau had a Legal Attache would be referred by the Legal Attache to the appropriate investigative agency of that country. In those countries where the Bureau did not have a Legal Attache, request for investigation would be channelled through CIA. Because the were in JFK(U(A)) France, the interrogation of the was handled by request from the Legal Attache to the French.

JFK(I)(A) during World War II had been with the Office of Strategic Services and had contacts later with CIA personnel. Prior to decision on prosecution we did not because we JFk()(A) disseminate information regarding the feared the effects of compromise from possible leaks would endanger the life of our source. This was particularly true in view of CIA's expressed attitude in 1954. Some leads had been given to CIA over two weeks before the arrests of the subjects in the United States. . Leads were not given earlier because of the fear of possible compromise. As far as coordinating the French aspects of the case were concerned. it is doubted that CIA could have exerted any control over the French investigation after the French had the information. There was a distinct difference in this case between intelligence information and evidence in support of prosecutive action.

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Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA 62-80750

SECRET

Recently the British MI-5 representative in Washington has made some inquiries relating to indicating the British may now believe was either JFK()(A) known to the Soviets as our agent or was under their control. It is not known if the British have discussed this matter with CIA.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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Secret

- 4 -

MAY 1742 EDITION GSA GEN. REG. NO. 27



UNITED STATES GOVERNMENT

$\it 1emorandum$

TΩ Mr. C. D. DeLoach

FROM : W. C. Sullivan

1 - Mr. DeLoach 1 - Mr. Sullivan

3/9/70

1 - Liaison 1 - Mr. Bermingham

Tol.:on
: Loach
Yalters
Mohr
Pishop
Cosper
Callahan
Contad
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Rosen
Sullivan
Tavel
Soyars
Tele. Room

SUBJECT: RELATIONSHIPS WITH CIA

BUREAU OPERATIONS IN

#mor16 DECLASSIFIED BY ST -10-0

Item number two in the material submitted to the Director by SA Sam Papich in his memorandum dated 3/5/70 states that during the 1950's. CIA periodically complained that the operations of our office in and specifically those involving the operating of informants and the penetration of the Communist Party of _____ violated the understanding that this office was to act only as a liaison post. He also states CIA has informally raised questions on our running informants and still being able to comply with Directives requiring coordination of overseas clandestine counterintelligence operations under CIA. He states comments by CIA officials along above lines have been casual and informal and indicate the situation has been a potential issue rather than an actual conflict or disagreement. The essence of his remarks in this item is that the Bureau is vulnerable to criticism by CIA because of our operations in

IFKUI(B)

Review of our files fail to reveal receipt of any formal protest by CIA concerning these matters. We have been since 1947, In 1951, operating alongside CIA in Inspector V. P. Keay, after visiting reported JPK(1)(B) that CIA was not adequately investigating matters in affecting the internal security of the U.S. and recommended be instructed that after properly advising CIA, Legat, to undertake such investigations. The Executive Conference considered this problem on 4/19/51 and decided we should extend our coverage in but should not reach any, understanding with CIA regarding these increased activities. It was decided, however, to advise CIA in writing of this problem in in order to fix responsibility on that Agency and such a letter was sent on 5/1/51. A copy is attached.

Enclosure

RAB: bsf/wmk would (5)

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Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA BUREAU OPERATIONS IN MEXICO

SEVRE

PK(1)(B)

reported instances of CIA officials openly challenging our operations, generally on the grounds that we were violating CIA overseas jurisdiction. Inspectors V. P. Keay and DeLoach personally and forcefully brought these instances to the attention of General Walter B. Smith, Director of CIA, in m heated exchange on 10/24/51. Out of this meeting developed m luncheon on 11/7/51 attended by the Director. Bureau officials and General Smith. who was accompanied by several officers of his Agency. According to a memorandum, D. M. Ladd to the Director, dated 11/7/51, CIA recognized our presence abroad and both agencies pledged cooperation and coordination through greater liaison so as to prevent conflict and competition in these closely associated operations. During the ensuing 19 years, the Bureau continued to operate in and on occasions moderately expanded its activities in order to meet its needs. During this lengthy period, there were no serious problems with CIA, with reference to our office.

In 10/51, almost simultaneously, our Legats in

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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CONFIDENTIAL BY SPECIAL MESSENGER

Date:

May 1, 1951

To:

Director

Central Intelligence Agency 2430 E Street, Northwest

Washington, D. C.

Attention: Major General W. G. Wyman (Office of Special Operations) JFK (1)(B)

From:

CeLoach Welters.

Bishop

Soyars .

John Edgar Hoover, Director Federal Bureau of Investigation

COVERAGE OF ACTIVITIES OF Subject:

AMERICAN COMMUNISTS IN MEXICO

Reference is made to recent discussions between representatives of the Office of (Special Operations-CIA) and Special Agent C. D. Deloach of the Federal Bureau of Investigation regarding the captioned matter. It is understood that your representatives pointed out that the Mexico City station of CIA) with its limited personnel, attempted to follow movements of American Communists as well as possible, however, it would be impossible to guarantee an advance report in each individual case when the Communist member in question is about to return to the United States.

You will recall that the following suggestions were offered by your representatives in connection with this matter:

- Utilization of the Immigration and Naturalization Service Watch List.
- (2) Advice from FBI as to whether the Mexican Police could be used in handling cases.
- Advice from the FBI to CIA indicating which cases are most important so that those cases could be given preferred attention.

Cosper It was indicated by the CIA representatives that possibly Callebar the adoption of these suggestions would in some manner assist them Conrad Felt ___

Gale in handling Communist cases in Mexico cc: Legal Attache, Mexico City, Mexico Sellman Foreign Service Desk (detached) Tayel _ -66:

SECRET AIR COURIER

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The FBI, of course, fully realizes the difficult problems involved in surveilling American Communists in foreign countries. At the same time, however, it must be pointed out that in the present emergency each individual Communist investigation, routine or otherwise, should receive proper attention when the subject concerned travels to foreign countries. As you no doubt realize, the Communist Party, U.S.A., represents a potential force as far as espionage and sabotage operations are concerned. Therefore, even minor members of the Party could become involved in delicate operations. As pointed out in the discussions between Mr. Deloach and representatives of your agency, the travels of Communists from the United States to Mexico are very likely to become much greater, thereby proposing a more serious problem than is now faced.

The FBI has for some time utilized the Immigration and Naturalization Service Watch List as a source of information concerning the travel of Communists. Although representing an excellent method of ascertaining this type of information, at the same time the FBI is not afforded any advance warning from this source as to the return of the Communist. Party member to the United States. Therefore, the investigation of that member becomes delinquent in view of the fact active investigation is not initiated at the time of his re-entry. It is, therefore, believed that this particular source of information would not be satisfactory in lieu of information from your agency which would notify us in advance of the return to the United States of the Communist Party member in question.

With respect to the FBI advising your agency when the services of the Mexican Police may be utilized in individual cases, this Bureau will be most happy to advise you of those "sensitive cases" which are considered too delicate for referral to the Mexican Police, or foreign factions. With regard to the remainder of investigations, however, we shall defer to your judgment as to whether you wish to utilize the Mexican Police or not. The jurisdiction of the Office of Special Operations in foreign intelligence matters allows for a more over-all knowledge of the Mexican Police than this Bureau presently possesses. Therefore, we suggest that you weigh the facts in each individual case and consider whether the Mexican Police should be called in or not.

Concerning the ranking importance of cases, it is the opinion of this Bureau that the facts provided your agency in each individual case will determine the methods of investigation you wish to apply. It is not, therefore, considered necessary for the FBI to point out the importance of each matter referred to your agency.

SFCRFT

As suggested by your representatives, we will be most happy to hold a conference with your Mexican supervisory personnel at any time concerning discussions of investigations in Mexico. It is additionally suggested, however, that you advise your field representatives in Mexico City to contact the FBI's Legal Attache regarding coordination of the same matters in that locality.

UNITED STATES GOVERNMENT

1emorandum

TO Mr. C. D. DeLoach

FROM Mr. W. C. Sullivan

1 - Mr. C.D. DeLoach 1 - Mr. W.C. Sullivan

DATE: March 6. 1970

1 - Mr. W.A. Branigan 1 - Mr. A.P. Litrento 1 - Liaison

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Pel-ouch .

Laliere Mohr

Bishop .

Couper .

Gandy .

SUBJECT:

RELATIONSHIPS WITH CIA THE ABEL CASE

Item #3 in the material submitted to the Director by SA Sam Papich in his memorandum of March 5. 1970, discusses the Abel case.

According to Papich, CIA felt it was not given proper recognition for its contribution in the case, in that it took the risk and responsibility of transporting Hayhanen from Paris to the U. S. in 1957 after the Bureau declined to become involved in this transportation; that after a short handling period in the U.S. the Bureau dropped Hayhanen, an alcoholic, because he became a problem and CIA took the responsibility of safeguarding him, giving the Bureau free access to him and time to develop leads leading to the apprehension of Abel: that CIA was responsible for making Hayhanen mentally and physically capable to testify at the Abel trial; also, CIA incurred heavy expenses. all for the benefit of the Bureau; further, the Bureau never thanked CIA for its cooperation nor did it see fit to inform the Attorney General or the White House of the role played by CIA.

BACKGROUND OF THE SITUATION:

Abel is the Soviet intelligence officer who was uncovered in the U.S. in 1957 through the defection of Reino Hayhanen, Abel's assistant.

On the night of May 7, 1957, James Angleton of CIA advised Mr. Belmont that Hayhanen had walked into the American Embassy in Paris about three days ago and was referred to CIA. He claimed he was a Soviet agent in New York since 1952 and gave certain details to back up his story. He claimed he was ordered back to Moscow and got "cold feet" in Paris and wanted to cooperate with American officials. He was in a highly emotional state which led CIA to question his mental stability. It was the opinion of Mr. Belmont that no steps should be taken to return Havhanen to the U. S. until the story was substantiated or demolished to reflect his actual status. Our New York Office immediately instituted investigation, 62-80750

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Memorandum Hr. W. C. Sullivan to Mr. C. D. DeLoach DE: NELATIONSHIPS WITH CIA 62-80750

based on Hayhanen's disclosures and was not able to prove or disprove his story. On May 3, 1957, CIA was informed of the facts developed by our investigation and asked what action it intended to take regarding Hayhanen's return to the U.S. On May 9, 1957, Angleton advised of a report received from CIA, Paris. revealing that Hayhanen had suffered almost a complete mental breakdown and that in view of his condition, arrangements were made by CIA for him to be returned to the U.S. by plane. On May 10, 1957, Hayhanen was returned to the U.S. in the company of a CIA agent. On arrival our New York Agents were at the airport to take him over, but because of his emotional state, he was confined at the U.S. Marine Hospital in Staten Island until May 15, 1957, when he was released to the custody of our Agents. Immigration and Naturalization Service (INS) authorities arranged for his confinement in the U.S. Marine Hospital, Staten Island, for psychiatric examination through the U.S. Public Health Service. (Liaison Agent Papich had previously conferred with an INS official who had stated that if Hayhanen's condition warranted confinement upon his arrival in the U.S., an order would have to be issued by the U.S. Public Health Service).

Hayhanen and his wife were placed in a midtown hotel by New York Agents and were under Bureau control from May 15, 1957, until June 20, 1957, when they were taken to their residence in Peekskill, New York, at their request. All expenses for their maintenance were paid by the Bureau. During this period Hayhanen and his wife were becoming a problem because of heavy drinking and irrational behavior.

On June 13, 1957, Abel was located by Bureau Agents when visiting his studio in Brooklyn, New York. Efforts by Bureau Agents and the Department to have Hayhanen testify against Abel in criminal prosecution were unavailing. With the Department's concurrence, we arranged for INS authorities to arrest Abel on June 21, 1957, on an alien warrant. After Abel's arrest, the Department continued to raise questions concerning Hayhanen's willingness to testify in an espionage prosecution against Abel and requested the Bureau to press Hayhanen in that regard. We took the position that any efforts to induce Hayhanen to testify should be made by the Department, as we realized that Hayhanen would undoubtedly want assurances, such as remaining in this country and financial assistance, and the Department was so advised. The Department was also advised that the Bureau would no longer pay Hayhanen's subsistence and that other arrangements would have to be made. In an effort to solicit Hayhanen's cooperation, the Department conferred with Allen Dulles of CIA to determine if CIA would be willing to sponsor the entry of Hayhanen into the U.S. under the authority granted the Director of CIA by law. Dulles indicated a willingness not only to sponsor Hayhanen but also to assist in his rehabilitat

Memorandum Mr. W. C. Sullivan to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA 62-80750

in the U.S., such as assisting him in obtaining a job and furnishing financial assistance for an extended period of time. On July 21, 1957 a CIA representative was placed in touch with Hayhanen by New York Agents for this purpose Our Agents also arranged for FBI's access to Hayhanen whenever necessary. Subsequently, Hayhanen agreed to testify and appeared before a Federal grand jury on August 5 and August 6, 1957.

As indicated above, we located Abel on June 13 and he was taken into custody by INS on June 21, 1957. On July 21, 1957, over a month later, CIA instituted arrangements for Hayhanen's rehabilitation.

While CIA undoubtedly incurred heavy expenses on bohalf of Mayhanen, it was not at the request of the Eureau but at the request of the Department.

Regarding CIA's complaint that the Bureau never thanked it for its cooperation, it is pointed out that a letter from the Director was sent to Mr. Dulles on November 19, 1957, shortly after Abel's conviction. It pointed out the excellent cooperation of James Angleton and his staff with the Bureau since the inception of this case and that the Director wished to express his personal appreciation to Angleton and his staff for their valuable assistance.

LECOMMENDED ACTION:

None, we do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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OPTIONAL FORM NO. 10 PAY 1962 EDITION OSA GEN. REG. NO. 27

UNITED STATES GOVERNMENT

$\it 1emorandum$

TO : Mr. C. D. DeLoach 1 - Mr. DeLoach

1- Mr. Sullivan 1 - Mr. Cotter

> 3/6/70 DATE:

1 - Liaison

Tolyon ! el.oach Walters _ Mohr Di hon

Tele, Boom Holmes .

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIP WITH THE

CENTRAL INTELLIGENCE AGENCY (CIA)

WILLIAM P. BUNDY CASE

DECLASSIFIED BYSP ON 1-10-0

Item No. 4 in the material submitted to the Director by SA Sam Papich in his memorandum dated 3/5/70 discusses belief by CIA officials that damaging publicity regarding William P. Bundy emanated from a Bureau report. Bundy was a CIA official at the time and the publicity was felt to be damaging to CIA. CIA apparently was of the belief that the Bureau leaked the information to Senator Joseph McCarthy who then released the information to the press.

Bureau files reveal that in a discussion between SA Papich and Allen W. Dulles, then head of CIA, on 7/10/53 Dulles inquired of Papich as to where McCarthy could get information such as that released concerning Bundy. Papich immediately informed Dulles that if Dulles was under any suspicion that the Bureau might be disseminating such information to Senator McCarthy he was definitely wrong and off base. Papich also told Dulles that the results of the Bureau investigation concerning Bundy had also been made available to the Atomic Energy Commission (AEC) as well as other interested agencies. Dulles told Papich that he definitely did not feel that the Bureau was involved in the McCarthy releases to the press and that he was sorry if there had been an impression he suspected the Bureau.

There is nothing in Bureau files concerning Bundy which would indicate that the Bureau did, in fact, supply any information concerning Bundy to Senator McCarthy or the news media. There was considerable publicity concerning Bundy at the time and it is noted that due to the fact that Bundy was the son-in-law of former Secretary of State Dean Acheson

Memorandum for Mr. DeLoach
RE: RELATIONSHIP WITH THE
CENTRAL INTELLIGENCE AGENCY
WILLIAM P. BUNDY CASE

there was possibly an element of potential embarrassment to the Democratic Party attendant to publicity afforded the matter by Republican Senator McCarthy. It is also noted that copies of reports of Bureau investigation concerning Bundy had been disseminated, in addition to CIA, to Civil Service Commission, National Security Agency, Atomic Energy Commission, Army and the Attorney General. A conflict broke out between CIA and Senator Joseph McCarthy after McCarthy publicly quoted from a document, not identified, which spelled out Bundy's contribution to the Alger Hiss fund. The files indicate that CIA alleged that the AEC had leaked the information in question to Senator McCarthy.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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1emorandum

Mr. DeLoach

TO

SUBJECT:

March 6, 1970

1 - Mr. DeLoach 1 - Mr. Sullivan

Z diera Towal

W. C. Sullivan

RELATIONSHIPS WITH CIA

CONCERNING JAY LOVESTONE

1 - Mr. D. J. Brennar ele. Room 1 - Mr. Wannall

BUREAU DISSEMINATION OF INFORMATION

1 - Mr. Harrell

Item number five in the material submitted to the Director by SA Sam Papich with his memorandum 3/5/70 discusses a question raised by former CIA Director Allen Dulles concerning the propriety of FBI dissemination of information concerning Jay Lovestone, who in the late 1920's headed the U.S. Communist Party, thereafter became completely disillusioned with the Party, and subsequently occupied an executive position with American Federation of Labor.

The particular information referred to by Mr. Dulles had been furnished FBI by Spencer Miller, Jr., former Assistant Secretary of Labor, Miller made several accusations against CIA. Mr. Dulles took the position that dissemination of the allegations to the White House. Attorney General and Department of State had placed Dulles on the spot because the Miller data was not a complete story.

BACKGROUND:

CIA advised that on 12/4/53 Miller had informed CIA representatives abroad that he had evidence pointing toward Jay Lovestone's being a communist and active agent, and that Lovestone might shortly be exposed by the McCarthy Subcommittee of the Senate as the chief of the third great Soviet ring after Alger Hiss and Harry Dexter White. When interviewed by Bureau 1/7/54 he furnished no information indicating that Lovestone was engaged in espionage activity and appeared to have an axe to grind insofar as Lovestone was concerned. He acknowledged everything he had come to him secondhand. Results of interview were furnished CIA by letter.

On 1/22/54 Attorney General advised the Director that Dr. Milton Eisenhower had told him of a conversation he had with Spencer Miller. The Attorney General said he told Dr. Eisenhower he would have Miller interviewed to get the whole story and asked that we conduct the interview.

On 1/25/54 we wrote the Attorney General about the previous interview with Miller and advised we would have him interviewed again to

WRW/HLD:ar (6)



Memorandum for Mr. DeLoach RE: RELATIONSHIPS WITH CIA



secure any additional data he might have. Miller was reinterviewed the same day and results were sent to Attorney General 1/27/54.

Subsequently, on 2/19/54, Governor Sherman Adams called the Director from White House about the Miller situation. The Director advised Governor Adams that he had personally talked to Miller for two hours the previous day and had concluded that Miller was obsessed with the charges he was making and while he appeared to be a brilliant and well educated man he did not appear to have specific details.

On the day the Director spoke with Miller, 2/18/54, he referred Miller to Domestic Intelligence Division where a detailed interview was conducted and results incorporated in m 20-page memorandum, copies of which were furnished Attorney General, Governor Adams, CIA and State Department.

We interviewed Miller at the specific instructions of the Attorney General based upon a White House request and dissemination of interview results to Attorney General and White House was not only proper but required under the circumstances. CIA and State Department received results since allegations concerned officials and operations of those agencies. Miller furnished names of persons who he said could support his allegations and we interviewed them and disseminated results. Mr. James Angleton of CIA commented on 3/13/54 that when the Miller information was first received at that Agency some officials gained the impression FBI was deliberately collecting and disseminating data solely for the purpose of "hurting" CIA. Angleton said results of interviews and investigation conducted by Bureau had clearly demonstrated to CIA officials that FBI was living by its well-known tradition and reputation of developing facts and reporting information in an impartial manner. He said on the previous day all officials, including Dulles, commented the Bureau was following the Lovestone case in conformity with its well established reputation of getting all the facts. In view of this, there is no basis for believing that at this time CIA would raise any charges of unfair conduct on the part of Bureau in its handling of the Miller matter.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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UNITED STATES GOVERNMENT

Memorandum

TO Mr. C. D. DeLoach

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CUNCI

FROM : Mr. W. C. Sullivan

SUBJECT: RELATIONSHIP WITH CENTRAL

INTELLIGENCE AGENCY (CIA)

BUREAU HANDLING OF CIA REQUESTS

FOR TOURS FOR FOREIGN OFFICIALS

1 - Mr. DeLoach 1 - Mr. Sullivan 1 - Mr. Cotter

DATE: 3/6/70

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Item six in material submitted to the Director by Sam Papich in his memorandum 3/5/70 mentions occasions in the 1950's when CIA complained that officials visiting the United States under CIA sponsorship were disappointed because they had no contact with Bureau officials. CIA felt contact with Bureau officials had significant benefits, left lasting favorable impressions because of the FBI's world-wide reputation, and when foreign visitors had no contact with Bureau officials they were left with suspicions there was friction between the FBI and CIA. In 1956, we had a clear-cut policy to the effect that tours for such visitors would be of a restrictive nature and they would be afforded the same treatment as the public and nothing more.

Memorandum 5/31/56 from Mr. Roach to Mr. Belmont, captioned "Visit at Bureau by Foreign Police and Intelligence Officials," (Bureau file 94-2-32781) recommended for Director's approval that Liaison would (1) inform CIA tours afforded to foreign police officials and security officials would continue to be of a restricted nature and the visitors will only view facilities normally seen by the public, and (2) that such foreign officials would not be interviewed unless it appeared to the Bureau's advantage. In regard to 1, the Director noted, "I thoroughly agree. I am not too keen anyway about such tours. We were 'burned' in the Johns matter." The Director noted in regard to 2, "I see no need of interviews."

Doctor Otto John was an official of the West German security service who was closely associated with CIA and who was alleged to have defected to the East Germans.

In his memorandum, Papich emphasized that for the past several years there was no basis for complaints with regard to Bureau treatment of foreign officials coming to U.S. under CIA sponsorship.

RECOMMENDED ACTION:

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None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter

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Memorandum

Mr. C. D. DeLoach

SFERFT

1 - Mr. C.D. DeLoach 1 - Mr. W.C. Sullivan

TE: March 6, 1970 1 - Mr. W.A. Branigan 1 - Liaison

1 - Mr. J.P. Lee

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FROM : Mr. W. C. Sullivan

RELATIONSHIPS WITH CIA

A JUNIERESTS IN SOVIET ESPIONAGE ACTIVITY

SA Sam Papich in his memorandum of March 5, 1970, discusses

(CII) - Interests in Soviet Espionage Activity. SA Papich (south that in 1956 the Wanted (south that in the Jugaran. When CIN approached us, we told them to have the Submit the request through diplomatic channels and we subsequently told (CIN) we would not handle the interviews for the Walthough CIA accepted this, they felt it hurt efforts to gather Soviet espionage information in Europe. Our position was based on failure of the Stock of cal honestly with us in the case of Joseph Petersen, who was involved in collecting (pintelligence information at the National Security Agency for a Mofficial.

Item #7 in the material submitted to the Director by

BACKGROUND OF THE SITUATION:

This question first arose when al Pofficial approached our representatives at the NATO Special Committee conference in Paris in May, 1956, and requested Bureau assistance in interviewing Mrs. Antonina Thomas in the U.S. and to have a representative present during the interview. Mrs. Thomas is the widow of General Walter Krivitsky, who operated an espionage network in Europe prior to his defection in 1937. The ______ representative said CIA had interviewed her, but the results were unsatisfactory was told to submit his request through diplomatic channels. In June, a CIA (5) representative advised SA Papich (they were receiving pressure from the to have a representative bring all the material on the case to the U.S. for the Bureau's use in interviewing Mrs. Thomas and two others in the U. S., but not to participate in the interview. ()In accordance with instructions, SA Papich told [CIA] to have the submit their request through diplomatic channels and to include all information in writing, and that the representative. By Bureau would not deal personally with a

channels and to include all information in writing, and that the Bureau would not deal personally with a representative. By memorandum of June 15, 1956, it was reported that Tames Angleton of CIA told SA Papich he was of the very strong opinion that the Bureau's position made good sense, but other CIA officials felt the should be helped in every possible way.

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Memorandum Mr. W.C. Sullivan to Mr. C.D. DeLoach RE: RELATIONSHIPS WITH CIA 62-80750

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DISPOSAL OF PROBLEM:

On June 19, 1956, then Assistant Director A. H. Belmont and SA Papich met with Richard Helms, then Deputy Director of Plans, and James Angleton of CIA. Helms asked if the Bureau would talk to a representative of the _____if he came over and, in lieu of that, would the Bureau accept from CIA information and leads furnished by the _______

	and leads furnished by the
(6)	Belmont pointed out the Bureau's position was very simple in that the had been caught short in the stersen (stage when their representatives had been obtaining highly classified information from a friendly government and, before the FBI even requested to interview the prepresentatives involved the Ambassador motified State Department that if representatives were to be interviewed, it should be done by State Department and not by the FBI. Helms was could that in view of this, the Bureau notified State Department that any requests for information from the to be handled (so the Bureau must be channeled through the State Department.
(s)	Mr. Belmont said that this was a situation created by the and the Bureau had no intention of altering its position and we would not talk to a frepresentative and did not
(s)	desire to receive any leads in the Krivitsky case through CIA (5) fr. Helms advised that CIA respected the Bureau's position and had attempted to guide itself accordingly in dealing with
	the Said he understood the Bureau's position, which in essence was that the had made their bed and could now lie in it.

LIKELIHOOD OF PROBLEM ARISING NOW:

(3)

It would appear remote that this problem would arise at this time. $% \left(1\right) =\left(1\right) +\left(1\right)$

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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Memorandum

TO Mr. C. D. DeLoach

FROM : W. C. Sullivan

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Liaison

DATE: March 6, 1970

1 - Mr. A. W. Gray 1 - Mr. S. F. Phillips

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SUBJECT: RELATIONS WITH CIA COL. JOHN GROMBACH (PAT O'BRIEN)

> Background: Item number eight in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 discusses relations between Bureau and CIA with Grombach, head of private intelligence network (O'Brien was Grombach's aide who had liaison with Bureau).

Problem: Papich states we never informed CIA we were receiving information from Grombach which was also of interest to CIA; and that while it is possible Grombach had given same data to CIA, we do not know.

Analysis: Grombach was financed by CIA during early 1950s (e.g., CIA budgeted \$650,000 for Grombach in 1950) (c. g.s.) is ample evidence CIA knew we were receiving information from Grombach. We do know some information was given by Grombach to CIA and Bureau jointly. O'Brien, for example, told us of conference in early 1951 between CIA officials and Grombach when it was agreed information might be furnished directly to FBI by Grombach, provided CIA was advised by Grombach of what was given. (62-77306-23) Moreover, on 5/7/52 a CIA official requested Bureau's views regarding validity of information we were receiving from Grombach and asked for our views regarding method to be employed in channeling information from Grombach to Bureau. Significantly, under procedure then, Grombach directed communications to CIA with copies to Bureau. CIA was told that as it appeared Grombach was an appendage of CIA, Bureau was not recommending any method of dissemination and it was up to CIA to handle problem. (62-77306-25)

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In the ensuing period, dispute arose between CIA and Grombach over channeling of information and Bureau made every effort to stay out of dispute. In late 1952, for example, Helms inquired if Bureau's views regarding dissemination had changed. He was told they certainly had not and again informed that Bureau's desire was to receive all information of interest no matter how received. (62-77306-27) Our position of not becoming involved in Grombach-CIA dispute reiterated on other occasions. (62-77306-36, 69, 81; 65-58725-56)

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Memorandum W.C. Sullivan to Mr. C.D. DeLoach RE: RELATIONS WITH CIA COL. JOHN GROMBACH (PAT O'BRIEN)

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On the other hand, there were instances where we received information from Grombach which was of either an administrative or intelligence interest to CIA and we did not inform CIA. These instances covered period both prior and subsequent to the contractural relationship between CIA and Grombach which was from 4/51 to 7/54 (62-77306, unrecorded memo 11/29/55, Belmont to Boardman re Grombach). For example, Grombach wrote a confidential letter dated 7/30/48 to former Assistant to the Director D. M. Ladd which contained information of interest to CIA. This letter contains a penciled "This info, not to be given to CIA, per DML--OHB" notation: (62-77306-7). Memorandum 10/11/50 from A. H. Belmont to Mr. Ladd contains information from O'Brien concerning Grombach's intentions to plant microphones in Finland to cover meetings attended by Russian high staff. It was observed in the memorandum that at that time O'Brien and Grombach had no relations with CIA and that Grombach's intended operation was under primary responsibility of CIA. No indication this information given to CIA by Bureau (65-58725-10).

O'Brien furnished Bureau a memorandum dated 6/29/54 entitled "Termination Memorandum to FBI" which informed of the termination of contract between Grombach and CIA. In the memorandum it is pointed out that Grombach will continue to receive raw material from the field and that while he will no longer be in a position to translate, evaluate, publish, etc., Grombach desires to forward such material to Bureau as Grombach would not trust any other agency. The memorandum also states that Grombach has continued the flow to the Bureau of all reports he felt Bureau would be interested in even though Grombach received a written order specifically directing him to not give Bureau anything (62-77306-70).

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.



UNITED STATES GOVERNMENT

Memorandum

TO

Mr. C. D. DeLoach

FROM : W. C. Sullivan

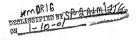
1 - Mr. Sullivan DATE:

1 - Mr. DeLoach

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SUBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY (CIA)

COMMISSION ON THE ORGANIZATION OF THE EXECUTIVE BRANCH OF THE GOVERNMENT (HERBERT HOOVER COMMISSION - 1954)



Item number nine in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 discusses the Hoover Commission survey of CIA operations in 1954. According to Papich. there was talk within CIA that the Bureau had furnished the names of subversives within CIA to Senator McCarthy. Senator Joseph R. McCarthy (R-Wisc) was Chairman of the Senate Investigations Subcommittee.

General Mark Clark headed the Task Force which surveyed CIA operations between 9/54 and 6/55. In 10/54. CIA alleged that the McCarthy Committee was attempting to develop information regarding CIA operations. According to the Washington Star, 10/1/54, McCarthy said CIA was "one of the worst situations we have as far as communist infiltration is concerned." He said he would give his data relative to this matter to Clark's Task Force. According to the Washington Star, 1/15/55, McCarthy said he had given Clark information relative to alleged communist infiltration of CIA. 'As of 1/17/55, CIA had not received from Clark the names of those considered security risks but CIA believed it had done a good job of removing security risks and believed that it was in good shape.

On 1/21/55, the Task Force requested name checks on security risks named by McCarthy. Memoranda containing the results of those checks were given to the Task Force on 2/8/55. On 5/13/55, the Bureau received a letter from Clark asking for investigations relative to character, reputation, and loyalty of individuals mentioned as security risks. CIA was aware of the names as we asked it for identifying data concerning them. Clark was later advised that the investigations would entail interviews at CIA, review of its programs, inquiries in foreign countries, and the like and he withdrew his request.

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Memorandum to Mr. C. D. DeLoach
RE: RELATIONSHIPS WITH CENTRAL INTELLIGENCE
AGENCY (CIA)

The talk at CIA that the Bureau had furnished McCarthy the names of subversives at CIA has not been recorded in FBI files nor is there any complaint in the matter recorded. Neither is there recorded any complaint by CIA to this effect.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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OPTIONAL FORM NO. 10 MAY 1767 EDITION G3A GEN. REG. NO. 27

UNITED STATES GOVERNMENT

Memorandum

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Mr. D. J. Brennan

TO : Mr. C. D. DeLoach

Liaison

FROM : W. C. Sullivan

F - Liaison F - Mr. C. D. Brennan

- Mr. F. B. Griffith

3/6/70

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SUBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY INTERNAL SECURITY LEADS IN FOREIGN COUNTRIES

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Item number 10 in the material submitted to the Director by Special Agent Sam Papich in his memorandum of 3/5/70 discussed our furnishing leads to our Legal Attaches (Legats) without advising Central Intelligence Agency (CIA) or requesting the Agency to handle the lead.

The observations of Special Agent Papich in this matter are broad and general in nature. His presentation is hinged upon the premise advanced by the Agency that "internal security" cannot be separated from "counterintelligence," thereby necessitating our advising CIA of requests to our Legats to have leads covered in foreign countries. The Manual of Instructions, Section 102, page 23, states CIA's responsibilities include collection, collation, evaluation, coordination and dissemination of intelligence information. CIA does not have, among other things, responsibility for "internal security functions."

In the absence of unusual situations, we forward investigative leads pertaining to our cases in countries where we have liaison coverage to the particular Legal Attache concerned. Through his contacts the Legat arranges for the necessary investigation and submits the desired information according to our reporting needs. The Legat coordinates this activity on a local level.

It is more desirable to have our representatives request investigation abroad in order to achieve maximum coverage, and to maintain tight control so we can insure that we fulfill our responsibilities.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that ${\tt CIA}$ will make an issue of this matter.

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Memorandum

TO :Mr. C. D. DeLoach

FROM : W. C. Sullivan

1 - Mr. DeLoach 1 - Mr. Sullivan

DATE: 3/7/70

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AGENCY (CIA)
[BUREAU OPERATIONS IN CUBA]
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Item number eleven in the mate

SUBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE

Item number eleven in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 states that we operated informants in Cuba during the period we had a Legat Office in Havana and did not coordinate our operations with CIA or advise it we had sources there. It was noted that after Castro came on the scene, approval was granted to turn certain informants over to CIA. Papich also refers to a memorandum Donahoe to Mr. Belmont, 2/5/60, regarding the Communist Party of Cuba (CPC) which dealt with the problem of whether a Havana source used in an intercept operation and the CPC should be verage. We of course. between the turned over to CIA to obtain complete coverage. Bureau had not advised other had no coverage we did not want Castro to uncover agencies of this source since any operational activities which might embarrass the Bureau. The entire operation was later turned over to CIA.

CIA began its operations in Havana in 4/47 and in a letter to the Bureau, 4/28/53, [regarding Havana informants] to the Legat noted that CIA was not overly cooperative and that, in fact, it was not developing pertinent information. At that time Legat met with the CIA representative in Havana who admitted he was not getting any information [concerning the Craim and had no plans for any aggressive action in that field. [For this reason it was necessary for us to develop our own coverage.] We instructed the Legat to ascertain from the Havana CIA representative information available to him concerning matters of interest to the Bureau; however, he was to continue [through informants cources.to, obtain needed information regarding security matters which could not be supplied by CIA. Subsequently, our relations with CIA improved to the point of being described as excellent in 1958. We think our overall position to be sound.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth that CIA will make am issue of this matter.

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Memorandum

TO Mr. C.D. DeLoach

DATE: March 6, 1970

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FROM W.C. Sullivan

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SUBJECT RELATIONSHIPS WITH CIA BUREAU OPERATIONS IN BRAZIL - 1959

Item #12 in the material submitted to the Director by SA Sam Papich in his memorandum dated March 5, 1970, discusses situation in Bio de Janeiro (Rio) in 1959 concerning strained relations which had developed between former Legal Attache (Legat) william G. Friedemann (now retired) and former U.S. Ambassador Ellis O. Briggs. According to Papich the Ambassador alleged that Legat had engaged in uncoordinated intelligence activity and that CIA was unhappy with Legat's activities and had told the Ambassador that Legat had disseminated information from a source who was either a fabricator or a provocator.

Friedemann was assigned as Legat in Rio on October 25, 1958, and was transferred as Assistant Legat in Havana on August 22, 1959, after Bureau concluded that he lacked sufficient administrative experience to function as Legat Rio. In early 1959 he began to receive information from Antonio Martinez De Santos, an employee of the Political Section, Federal District Police. Martinez furnished derogatory information concerning one General Lott of the Brazilian Army who was a possible Brazilian presidential candidate in 1960, indicating that Lott had questionable contacts with the Czech Embassy in Brazil. // This information was disseminated to CIA attributed to a source who had not been contacted sufficiently to determine his reliability. CIA advised Bureau that the information concerning Lott caused considerable consternation within CIA which had been unable to evaluate reliability of the information. CIA suggested possibility that the information had been fabricated or was part of a communist deception operation. CIA requested that we identify our source but we declined to do so because source did not want his identity disclosed.

By letter dated October 1, 1959, the new Legat, Rio, recommended that Martinez be discontinued as m potential source based on his admissions to Legat that he had no sources in Czech Embassy and could not provide identities of his sources or additional details concerning information he had reported. Legat concluded that

1 - Mr. C.D. DeLoach 1 - Mr. W.C. Sullivan

1 - Liaison

1 - Mr. L.F. Schwartz

LFS:bcw (5)

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Memorandum to Mr. D. J. Brennan, Jr. RE: RELATIONSHIPS WITH CIA BUREAU OPERATIONS IN BRAZIL - 1959

information Martinez had furnished was of such a nature that it could have come from public sources, the political police or could have been invented and attributed to his alleged contacts. Legat also concluded that Martinez could not have been a provocator used by Czechs to pass deceptive information. Contacts with Martinez were discontinued in November, 1959.

In our dissemination of information from Martinez to CIA we were careful to state that our contacts with the source twere insufficient to establish his reliability. Although subsequent events established that it was likely that CIA was correct in speculating that the information was fabricated, there was no indication that the source was a Czech-controlled provocator.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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UNITED STATES G() VERNMENT

Memorandum

TO : M- C D Dolosch

Mr. C. D. DeLoach

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA BORDER COVERAGE (BOCOV) 1 - Mr. W. C. Sullivan 1 - Mr. W. R. Wannall DATE: 3/6/70

1 - Liaison

1 - Mr. H. W. Little 1 - Mr. J. E. Gauzens

1 - Mr. C. D. DeLoach

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Item number (13) in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 discusses a problem presented by the Phoenix Office in June, 1957, concerning the Bureau's handling of informants on the

The problem was predicated on situations which might arise as the result of CIA endeavoring to develop informants who were already being handled by the Bureau.

BACKGROUND:

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The Director initiated BOCOV in 1948 to fill a void in the lack of coverage in the 25-mile zone south of the U.S.-Mexican border on the part of CIA and Immigration and Naturalization Service (INS). The program, which at first involved 3 and subsequently 5 of our border offices including Phoenix, was designed to detect and neutralize anti-U.S. activities by subversives in that zone.

JEK (I)(B)

JEK CIJUBD

In June, 1956, CIA assigned a representative to the

PROBLEM:

By airtel 6/8/57, Phoenix advised that the CIA representative had endeavored to develop 3 Bureau sources in and stated that it was discontinuing these sources unless advised to the contrary by the Bureau.

SOLUTION:

This situation was analyzed in Bureau memorandum dated 6/14/57 wherein it was recommended that safeguards be established to continue operating already established valuable sources even though CIA also began using them; however, the information we

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1 - 100-356015 (BOCOV)

1 = 100-356015 Sub 38 (BOCOV-PX)

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Memorandum to Mr. C. D. DeLoach III: RELATIONOMIPS WITH CIA BORDER COVERAGE (BOCOV).

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received from these sources was to be broken down and paraphrased in reports in such manner as to conceal as far as possible the fact that these individuals were assisting us. The Director approved these safeguards which were successfully placed into effect by Phoenix.

A review of our files since June 14, 1957, fails to reveal that this problem has been raised subsequently by are. In addition, the CIA representative was transferred from n 7/6/59. He was not replaced by CIA and the border territory he had covered was subsequently handled by CIA on a road trip basis out of Furthermore, the participation of the Fhoenix Office in BOCOV was discontinued with the Director's approval by letter dated 12/10/69.

RECOMMENDED ACTION:

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JEKW(B)

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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Memorandum

TO : Mr. C. D. DeLoach SECRET

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA CARPORT (5)

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan

DATE: 3/6/70

DECLASSIFY ON: 25X 1.6

1 - Mr. D. J. Brennan 1 - Mr. W. A. Branigan

1 - Mr. L. H. Martin mari6 1-10-01 CLASSIFIED BY SP-2 ALM/270

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Delough .

Item number 14 in material submitted to Director. by SA Sam Papich in his memorandum 3/5/70 discusses Carport) case Tarport is code namerior case on our couble agent, who was recruited by Soviets while on business trip to Moscow in 1954. Until discontinued in 1964 he delivered extensive material, cleared by United States Evaluation Board, to the Soviets in United States and Europe 15

highlighted since we cannot exclude possibility Central Intelligence Agency (CIA) has evidence to demonstrate wo operational in Europe and did not co-ordinate with CTA. The fact is CIA did know was meeting the Soviets in Europe Ext(Xx) fact is CIA did know and Mr. Papich's memorandum does not disclose CIA raised any objection to date. We recognized at the time there could be a jurisdictional problem. We permitted CIA to interview a fix in December, 1954, shortly after his recruitment at fixage

Mr. Papich's memorandum states case was being

which time CIA learned from him he had a scheduled espionage moeting in Switzerland in March, 1955 60n (12/15/54) CIA agreed handling of was solely within juris, ction of Eureau. (s) On [2/2/55] CIA was orally informed would meet Soviets (s) (Sin Switzerland in March, 1955) that we desired CIA to take no Je action which would interfere with our operation and that results and

would be furnished CIA (approved by memorandum Belmont to Boardman, 2/25/55). Memorandum Belmont to Boardman, 6/10/57, recommended we not advise CIA of a later meeting between 1/5 and Soviets scheduled for 6/10-19/57 in Switzerland in interest

of security. This was approved and this policy was followed thereafter.

All information from was disseminated to CIA and it disclosed our source was meeting Soviets at various Jacobs points in Europe 19 In December, 1968, Cla was advised it could ACCOMA in future contact for data he acquired in his world-wide travels providing it did not use him in operational capacity; I was instructed not to disclose to CIA information on his

1 - (105-25453 (Carport) (5)

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Memorandum to Mr. C. D. DeLoach ME: RELATIONSHIPS WITH CIA

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relationship with Bureau. It is a fact, however, we did
permit under our supervision, to meet Goviet
principals outside the United States without clearing
with CIA. We discontinued him as an informant in 1964.

JFK(1)(A)

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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UNITED STATES GOVERNMENT

Memorandum

TO Mr. C. D. DeLoach

FROM : W. C. Sullivan

DATE: 3/6/70

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UBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY (CIA) CIA REQUEST FOR BUREAU LECTURE ON COMMUNISM IN THE U. S.

Item Number 15 in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 discusses the Director's refusal of a 1958 CIA request for Mr. W. C. Sullivan to lecture on communism before a CIA group. Papich stated that CIA accepted

this as an affront and m blatant refusal to cooperate on m most important subject of interest to both agencies.

The files disclose that by letter 9/25/58 signed by James Angleton, CIA requested Mr. Sullivan to address & selected group of CIA personnel on the communist movement in the U. S. CIA suggested dates of 12/9,10,or 11/58. The Director by routing slip attached to Angleton's letter commented, "It seems strange that CIA should seek this when its top representative in considers FBI as a bunch of mere 'flat-feet' and the dangers of communism as something conjured up in the minds of the FBI. But then again I note request doesn't come from the Director nor even the Deputy Director of CIA."

Memorandum W. C. Sullivan to A. Belmont dated 10/1/58 made reference to CIA's request and the Director's comments. It recommended that the best interests of the Bureau would be served by giving this lecture, not because of the information which could be conveyed to CIA on communism in the U. S., but because it would give Sullivan an opportunity to raise a number of questions himself of the group concerning CIA's own activities in the field of communism. It was pointed out that it could be considered a bit of a challenge to see how much the FBI could learn about the operation of CIA during the course of the lecture and discussion rather than the converse. Mr. Tolson recommended that the request be declined and the Director concurred commenting, "We cannot make Sullivan available to this outfit."

BCR:hc,

1-Mr. DeLoach 1-Mr. Sullivan

1-Liaison 1-Mr. Rachner

-Mr. Rachner

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CONTINUED OVER

Memorandum to Mr. C. D. DeLoach
RE: RELATIONSHIPS WITH CENTRAL INTENTIGERCE AGENCY (CIA)
CIA REQUEST FOR BUREAU LECTURE ON COMMUNISM IN THE U. S.

Pursuant to the Director's decision, \blacksquare letter was directed to CIA under date of 10/7/58 advising that it was not possible to grant CIA's request for this lecture because of Mr. Sullivan's other commitments.

Nothing could be located in Bureau files to indicate CIA's reaction to this letter.

ACTION RECOMMENDED:

None. We do not believe, in light of the facts setforth, that CIA will make an issue of this matter.

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OPTIONAL TORAL NO. 10
MAY 1602 TOUTION
GOS. GEN. REG., NO. 27

UNITED STATES GOVERNMENT

Memorandum

TO Mr. C. D. DeLoach

SECRET

DATE: 3/6/70

FROM : Mr. W. C. Sullivan

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SUBJECT:	RELAT	ION	SHIPS	WITH	CIA	2		_
	CASE	OF√					JFK.	(1)(B)

Item Number 16 in the material submitted to the Director by Special Agent (SA) Sam Papich in his memorandum 3/5/70 discusses the case of that CIA might criticize our not identifying our source.

JFK(1)(8)

JFK(1)(8)

BACKGROUND OF CASE was the CIA employee assigned to the American Embassy, Moscow, in 1956, under State Department cover. He became involved with a Russian girl, and the Committee for State Security (KGB) approached him for recruitment, using the affair with the girl and compromising photographs as leverage to carry out the approach. reported the approach to his JFK()(B) superiors and was returned to U. S. and ultimately removed from CIA.

PROBLEM WITH CIA We first learned of this case on 7/9/56 from David Teeple, a consultant to Scott McLeod of State Department, who furnished the information in confidence and who indicated might have been involved in espionage. On 7/16/56 Office of Security, CIA, advised SA Papich that CIA was considening requesting in writing that the Bureau identify our source. On 7/17/56 SA Papich was advised by Director of Security, CIA, that Allen Dulles had instructed that the request not be made.

DISPOSAL OF PROBLEM WITH CIA . This problem never officially arose in view of the instructions of Mr. Dulles. Bureau files contain no indication as to whether or not CIA documented this.

RECOMMENDED ACTION:

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forth,	that	CIA	will	make	an	issue	of	this	matt	er.		بهم	
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1 - Mr. C. D. DeLoach

1 - Mr. W. C. Sullivan 1 - Mr. D. J. Brennan

1 - Mr. W. A. Branigan

1 - Mr. T. N. Goble TNG:as:bjp\p (7) JFK (1)(B)



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UNITED STATES GOVERNMENT

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Mr. C. D. DeLoach

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Liaison

DATE: 3/6/70

1 - Mr. W. R. Wannall 1 - Mr. J. R. Wagoner

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FROM : Mr. W. C. Sullivan

JEK (1)(8)

SUBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY (THE SLIVA OPERATION) JEK (1)(A) 1-10-01 1-10-01 CLASSIFIED BY SP-2 ALM DECLASSIFY ON: 25X

Item Number 17 in the material submitted to the Director by SA Sam Papich in his memorandum of 3/5/70 discusses the possible belief of Central Intelligence Agency (CIA) that the Legal Attache, Inflad leaked sensitive information concerning the ELIVATEASE. SA Papich noted that perhaps CIA JEXCO(A) might question whether FBI had pursued investigation in the case vigorously enough. Memorandum is to review circumstances under which information was furnished by CIA to FBI, Legal Attache inquiries of CIA, and the effect of CIA restrictions on FBI investigations in this case.

In February, 1963, CIA made available information from

to the effect that the Government was planning to engage in clandestine collection of scientific and technical information in the United States. insisted information not be made available to other government agencies and no investigation be conducted which might jeopardize its source. CIA then made available extensive information from JEKU/B) Malysis of the revealed several discrepancies which would have J FKO)A) desirable. CIA refused this made interview by FBI of request. We made numerous requests to obtain clarifying data to explain items mentioned in and CIA failed to respond (S) JFK(I)(A) In March, 1963, CIA furnished information concerning JFK(UB) JEKUJU) interest in American personnel and installations in This information was made available to Legal Attache, 4/11/63 CIA advised that its CIA station in thick had not JPF heretofore been apprised of LIVA case had made inquiry concerning Which had not JPKWa the case. Our inquiry of Legal Attache, disclosed that 1 - 105-109053 (SLIVA) JFK (1)(A) LEB: bjpby (7) OBSERVATIONS - OVER ·

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· Memorandum to Mr. C. D. DeLoach RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY

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JFK(1)(B) had been made concerning Fruit inquiry of CIA personnel(in one of the individuals previously identified as an and also requests had been made for certain biographical data concerning other individuals. Legal Attache noted that CIA persongellin had indicated they were previously aware of the SLIVAL case and were impressed with the extreme sensitivity of the case. We furnished this information to CIA headquarters and on 5/7/63 CIA referred to the incident and stated that it was a matter of serious concern to it, requesting that any future dissemination outside Bureau or to the Legal Attache be coordinated in advance with that Agency. This practice was closely followed. The Director observed in January. 1964. that he thought the whole thing had been imaginary on the parof CIA which had been played as a sucker by Director added that no more time should be wasted on it. least until CIA restrictions were removed. We continued to attempt to get the restrictions removed without success and covered outstanding leads.

In September, 1964, an analysis of the case disclosed that although thirty-eight separate investigations were opened agents were uncovered. Original allegations intent to mount an espionage mission in the United States could not be substantiated. This information, coupled with the available to us for fact that CIA refused to make the purpose of resolving discrepancies, prompted a decision transmitted by us to CIA on 9/30/64 that we were closing our investigation in this case.

Mr. Papich commented in his memorandum of 3/5/70 CIA never has been satisfied with the efforts made by the Bureau in this case. Our review indicates our efforts in the matter were as full and complete as possible under circumstances where CIA refused to grant us access to the source, did not respond to request for clarifying data and declined to remove restrictions making it impossible to take necessary investigative steps. Should any question be raised in the future, we are in sposition to document our difficulties experienced with CIA.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

OFFICINAL FORM NO. 10 MAY 1962 EDITION GSA GEN, REG. NO. 27

UNITED STATES GOVERNMENT

Memorandum

TO Mr. C. D. DeLoach

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DATE: 3/6/70

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Bishop ___ Casper ___ Callahan .

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA

LEAKS TO THE "NATIONAL REVIEW" - 1959

DECLASSIFIED BY SP 24LM 36 ON 1-10-0

BACKGROUND:

Item number 18 in the material submitted to the Director by Special Agent Sam Papich in his memorandum 3/5/70 cites & Central Intelligence Agency (CIA) investigation of leaks to the "National Review" which identified former CIA employee, as the leak and referred to former Assistant to the Director Lou Nichols & samong his

FK(1)(B) 10

contacts.

PROBLEM:

Papich implies that CIA may have further information regarding Nichols' involvement.

ANALYSIS:

This situation was set forth in memorandum R. R. Roach to A. H. Belmont, 4/21/59. We do not know if CIA has additional information as to the suggested relationship between and Nichols. We do know that they have not made an issue of this matter to date.

JFK(1)(B)

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

HHW:kml/mst

1 - Mr. DeLoach

1 - Mr. DeLoach 1 - Mr. W. C. Sullivan

1 - Mr. A. W. Gray

1 - Liaison

1 - Mr. H. H. Wallace

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Memorandum

1 - Mr. C.D. DeLoach 1 - Mr. W.C. Sullivar

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TO : Mr. C.D. DeLoach

SECRET

DATE: March 6, 1970

1 - Mr. D.J. Brennan 1 - Mr. W.R. Wannall

Rosen Sulliven Tavel Soyars Tele Room

FROM: W.C. Sullivan

1 - Mr. E.R. Harrell 1 - Mr. R.A. Mullins

SUBJECT: RELATIONSHIPS WITH CIA - TRAVEL OF BUREAU INFORMANTS TO CUBA

Item Number 19 in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 discusses the possible travel of one of our Mexican border informants to Cuba and whether our not advising CIA of this made us potentially vulnerable to charges we were operating outside the U.S. without coordinating with CIA.

BACKGROUND:

This involved our plans to send a Border Coverage Program (BOCOV) informant to a guerrilla training camp in Cuba. The trip never materialized.

In October, 1965, we were vitally interested in determining the location and extent of Cuban guerrilla training sites being used to prepare Latin American subversives to carry out revolutions in their home countries. EP 572-S, a Mexican national residing in Juarez, Mexico, which is within the area covered by the BOCOV Program, had infiltrated Cuban and Chinese intelligence operations in Mexico City and had made himself attractive to Mexican communist leaders who were planning to pay expenses of sending guerrilla trainees to Cuba.

CIA CONSIDERATIONS:

EP 572-S was an integral part of our top secret BOCOV Program which is handled on a need-to-know basis. We had previously obtained material from CIA showing its primary targets inside Cuba which allowed us to fully brief the informant as to overall U.S. Government objectives and a procedure was established for use in disseminating data to CIA if the trip materialized which would fully protect our informant and not jeopardize the BOCOV operation.

OUTCOME:

During period informant was striving to arrange the trip to Cuba his wife became mentally ill, extremely emotional and temporarily deserted the informant. This strained family relationship caused us to order El Paso to have informant cancel efforts to make the trip to Cuba and thus no trip was ever made.

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Memorandum to Mr. C. D. DeLoach
RE: RELATIONSHIPS WITH CIA - TRAVEL OF
BUREAU INFORMANTS TO CUBA

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ADDITIONAL CONSIDERATIONS:

After EP 572-S had moved to Guadalajara, Mexico, which is outside our BOCOV area, in November, 1966, we advised CIA of his past cooperation with us and interposed no objection to his use by CIA in areas outside our jurisdiction. On 11/22/66 CIA stated it would consult us should it initiate contacts with the informant. There is no indication that CIA did use the informant and on 6/24/68 we discontinued EP 572-S as he was of no further value to us. The trip never materialized.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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OPTIONAL FORM NO. 10
HAY 1962 EDITION
USA OFN. REG. NO. 27

UNITED STATES GOVERNMENT

Memorandum

Mr. C. D. DeLoach

SUBJECT: RELATIONSHIP WITH CENTRAL

FROM : Mr. W. C. Sullivan

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Mr. D. J. Brennan

DATE: 3/6/70 11 - Mr. R. D. Cotter

1 - Liaison
1 - Mr. E. J. O'Malley

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INTELLIGENCE AGENCY (CIA)
DISSEMINATION OF CIA INFORMATION
IN A BUREAU MONOGRAPH

Item 20 submitted to the Director by Sam Papich in his memorandum 3/5/70 mentions the dissemination of a Bureau monograph dated 5/5/65 and entitled "Communism in the Dominican Republic." Special Agent (SA) Papich stated that due to the urgency of the document Bureau did not obtain CIA clearance to include CIA information in the monograph which was disseminated to interested agencies, including CIA. According to SA Papich, CIA never made any protest although it considered our action # violation of the "third agency rule."

Although the monograph referred to by SA Papich did contain CIA data, it also set forth highly significant data obtained by Bureau through our own informants. The CIA data was biographical in nature and was used in the monograph to characterize the past, including communist contacts, of key figures in the Dominican Republic. It was taken from the 1963 CIA Biographical Handbook and CIA telegrams dating back to 1961, all of which were previously disseminated to the U.S. intelligence community by CIA. No attempt was made in the monograph to characterize CIA data as Bureau information and, in fact, this information was attributed to "another Government agency," in accordance with established procedures.

The so-called "third agency rule" provides that classified information originating in a department or agency will not be disseminated outside the receiving agency without the permission of the originating agency. However, an exception to this rule provides that the receiving agency may disseminate such data to other members of the U.S. Intelligence Board (USIB), of which Bureau is a member, unless the originating agency uses appropriate control markings limiting its data to the use of the receiving agency only. The CIA data used in the Bureau monograph had no such control markings and our monograph was disseminated to the President, the Attorney General and USIB members only.

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Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIP WITH CENTRAL INTELLIGENCE AGENCY (CIA)



The Bureau's monograph was a compendium of our own data, CIA data, and that received from other members of the intelligence community. It was prepared under emergency conditions for the President and had a significant bearing on the understanding and handling by the intelligence community of a serious crisis which confronted this country.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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UNITED STATES GOVERNMENT

Memorandum

TO Mr. C.D. DeLoach

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FROM : W.C. Sullivan

1 - Mr. W.C. Sullivan 1 - Mr. D.J. Brennan DATE: March 6, 1970

1 - Mr. W.R. Wannall 1 - Mr. J.E. Gauzens 1 - Mr. A.H. Solomon

1 - Mr. C.D. DeLoach

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DeLoach

SUBJECT:

RELATIONSHIPS WITH CIA - BUREAU INFORMANTS (LAS

DECLASSIFY ON: 25X16

Item Number 21 in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 discusses Bureau operation of informants in and comments on our potential vulnerability for not having informed CIA at the inception of the operation of these informants.

(s)

SA Papich has cited two situations. The first concerns Roberto Francisco Castaneda Felice, an attorney Our Legat, Mexico, in the Fall residing in of 1966, identified Castaneda as potential source of intelligence information of importance to U.S. security; conducted appropriate background inquiry regarding him and determined his excellent potential and willingness to furnish intelligence information to U.S. Government. By memorandum 11/23/66 it was approved that we contact CIA headquarters through liaison channels to inform CIA that we planned to maintain contact with Castaneda; that CIA would be furnished the information obtained and that we would service CIA requests provided they could be handled with complete security. SA Papich so informed stated he saw no reason JFKO (6 CIA on 11/25/66.

why FBI could not proceed as we desired and that CIA headquarters would so inform its representatives in the instructing them to give FBI all necessary support in this operation. Since that date we have operated Castaneda as a valuable and productive unpaid confidential source. Since this matter was coordinated with CIA at the outset, there appears to be no problem.

The second situation cited by SA Papich concerned Legat, Mexico, informant MEX-65. This individual has cooperated with the Bureau for some 25 years. As a police (5 official in 1945-47, he was most helpful to our representative assigned in when he appeared in Mexico City as a political refugee from Por 11 years thereafter, MEX-65 was operated by our Legat, Mexico, in Mexico.

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Memorandum to Mr. C. D. DeLoach RELATIONSHIPS WITH CIA - BUREAU INFORMANTS In April, 1965, MEX-65 returned to by memorandum 6/7/65 it was approved that contacts with him (5) be continued in by our Central American road trip Agent. He proved to be an extremely valuable informant on criminal matters as well as those of interest to U.S. security Upon MEX-65's designation as a highly placed police Din 1967, we promptly advised CIA headquarters through liaison channels of informant's identity. We advised CIA that we had utilized MEX-65 for handling criminal leads and that he periodically volunteered information concerning political developments in 75At that time, 10/6/67. it was agreed that Bureau would continue control of informant and that after each contact with informant by our road trip Agent, the latter would confer with (who was present at CIA headquarters at the meeting) concerning political information furnished by the informant. We were assured of complete CIA cooperation in this matter. On the occasion of pur road trip Agent's next contact with however. bitterly accused our Agent of having lied to him and of having operated a source in without CIA's knowledge. He stated that responsibility for the development of security information outside the U. S. is solely CIA's. It is noted that has been a difficult person with whom to deal and has been inclined to "pop off." Matter has been closely followed by Legat, Mexico, and there have been no further indications of difficulty with him. (%)CIA, has afforded us complete cooperation JFK(0) in our handling of MEX-65 as we were assured it would in the 10/6/67 meeting. Accordingly, no issue was made of this matter with CIA. MEX-65 continues as a very valuable paid informant of our Legat, Mexico. CIA has made favorable comments regarding the excellent quality of the information obtained by MEX-65. This arrangement has worked smoothly for two and one-half years and there appears to be little likelihood of CIA raising an issue

regarding this matter.
RECOMMENDED ACTION:

None. We do not believe, in light of the fact set forth, that CIA will make an issue of this matter.

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UNITED STATES GOVERNMENT

Memorandum

TO Mr. C. D. DeLoach

SUBJECT: RELATIONSHIPS WITH CIA

ITEM (22) SOLO

FROM : W. C. Sullivan

SEMAET

TANTY DATE: 3/6/70

REI BATE: 370770

1 - Liaison

1 - Mr. W. C. Sullivan Tovel ______ 1 - Mr. C. D. Brennan Telc. Room

1 - Mr. C. D. DeLoach Callohan.

1 - Mr. R. Strain Holmos Gondy

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Item (22), SOLO, in the material submitted to the Director by Special Agent Sam Papich in his memorandum 3/5/70 mentions that the Bureau could be vulnerable and charged with failure to identify the source and coordinate with them on this matter if they were to become cognizant of the high-level foreign ramifications of this operation.

SOLO is the code word used to refer to the liaison operation performed by our informants between the Communist Party, USA, (CPUSA), and other communist parties of the world.

This operation basically is performed to gain high-level intelligence concerning the Soviet Union's financial support, domination and control of the CPUSA. Attendant to this objective, our informants have met with and discussed mutual problems with leaders of the various international departments within the Soviet Government. They have also held discussions with CP leaders from other nations.

All information received as a result of this operation which has foreign ramifications has been promptly disseminated to CIA at the highest level.

It has not been considered desirable to identify our sources in this case in view of the sensitivity of the case and the physical danger to the informants.

Considerable security precautions have been carefully built into the SOLO operation both in the field and at the Seat of Government to insure the fullest protection to its security and to the safety of the informants involved. Exposure of the identity of these sources might jeopardize the entire operation.

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Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA ITEM (22) SOLO

While former Bureau Agents have gone to work for CIA, there is no information available indicating they have compromised this operation. Of course, they could have done this unknown to us.

The prompt dissemination, to CIA, of information developed through SOLO, which is of interest to that agency, {completely fulfills this Bureau's responsibility without needless jeopardy. The mechanics of the operation itself are of no essential significance to CIA.

ACTION RECOMMENDED:

None.

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OFFICINAL FORM NO. 10
SAF 1962 EDITION
GAS CIA. SEC. NO. 27

UNITED STATES GOVERNMENT

Memorandum

TO Mr. C. D. DeLoach

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA HARASSMENT OF CIA 1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Mr. W. R. Wannall

DATE: March 6, 1970

1 - Mr. R. D. Cotter 1 - Liaison

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Item #23 in the material submitted to the Director by SA Sam Papich in his memorandum of March 5, 1970, discusses a letter dated November 15, 1967, from CIA which requested that the Bureau check telephone toll calls from the home of one Robert Kenneth Brown who was allegedly harassing CIA in the Miami area. Brown was JFK()\()(8) supposedly seeking information concerning CIA's covert operations. SA Papich states that we told CIA that we would not check the toll calls on the basis that the information received was not sufficient to justify investigation within the Bureau's jurisdiction. SA Papich also states that "CIA accepted our response but there is no doubt that the Agency characterized our position as a concrete example of refusal to help a sister agency with a problem relating to the security of U.S. intelligence operations."

A review of Bureau files disclosed that memorandum, D. J. Brennan, Jr., to Mr. W. C. Sullivan, dated November 17, 1967, was prepared. This memorandum encompassed the above facts and recommended that CIA Liaison Agent advise CIA that we would not check the toll calls as requested. This memorandum and recommendation was prepared by SA Papich. The Director noted "OK H."

In addition to the above, on December 9, 1967, Brown contacted our Miami Office and stated that he was writing a book about CIA and offered to make the material available to the Miami Office. Our Miami Office was advised that this information was of interest to CIA headquarters and instructions were furnished that if Brown did furnish Miami with the information, it would be given to CIA. Brown did not follow through with his offer.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make am issue of this matter.

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MAY 1962 EDITION GSA GEN, REG, NO. 27 UNITED STATES COVERNMENT

Memorandum

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Mr. R. D. Cotter DATE: 3/6/70

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TO : Mr. C. D. DeLoach

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FROM : W. C. Sullivan

- Liaison

- Mr. R. S. Garner - Mr. J. E. Keating (CINAL-

Administrative File)

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ON 1-11-0

SUBJECT: RELATIONSHIP WITH THE CENTRAL INTELLIGENCE AGENCY (CIA) CURRENT INTELLIGENCE ANALYSIS

> Item number 24 in the material submitted to the Director by SA Sam Papich in his memorandum dated 3/5/70 discusses the restriction of dissemination of the Current Intelligence Analysis (CINAL) to Central Intelligence Agency (CIA). Prior to 10/67, some of the Government agencies on the distribution list for CINAL received multiple copies. The Director of CIA was then receiving 19 copies of CINAL as m result of requests from CIA on 3/30/62 and 10/23/62 for additional copies to expedite reading by key CIA officials and to facilitate rapid utilization of the information within CIA.

The Director made = notation on the 10/4/67 CINAL: "Please look over list of distribution. I have marked with a dot those I question as to why they should recieve copies and I do not think more than I copy should be sent anyone. Let me have your views. H." By memorandum R. W. Smith to W. C. Sullivan 10/6/67. it was stated that although security of the classified document CINAL had been maintained, if the Director so desired. we would tell recipients that they would recieve only one copy each in the future. Mr. Tolson noted on this memorandum, "Yes. T 10/9." Mr. Tolson also noted, "We could never run down a leak." The Director noted, "Send only 1 copy & if any inquiry, then indicate we have had to cut costs. H."

Since 10/67 the Director's instructions have been followed and only one copy of CINAL has been furnished to those, including CIA, on the CINAL distribution list.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth. that CIA will make an issue of this matter.

RSG:ekn/bad (7)



UNITED STATES GOVERNMENT

1emorandum

TO Mr. C. D. DeLoach

Item number 25 in the material submitted to the Director

-	Mr.	W.	C.	DeLoach Sullivan	Walters Walters Mohr Bishop
-	Lia:	iso	n		Callahan _
-	Mr.	J.	M.	Fitzgerald	Conrod Felt
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Sullivan Tavel _

Tele. Room

FROM

W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA ESTABLISHMENT OF BUREAU LIAISON WITH (s) 1960

CLASSIFIED BY SP- 2 ALM DECLASSIFY ON: 25X1

by SA Sam Papich in his memorandum of 3/5/70, discusses a trip to by Legal Attache (Legat), Bonn in 1960 to explore arrangements for liaison with appropriate authorities. It is given as an instance CIA could cite as an FBI failure to coordinate with them in line, with National Security Council Directives. Ambassador to ___ reportedly raised questions, indicating FBI should first reach agreement with CIA, which he said had previously handled all relations with authorities (\$) Papich says CIA Director, Allen Dulles, later expressed disappointment that we did not contact CIA beforehand but that an agreement satisfactory to all concerned was eventually worked out. Papich also says that in late 1959 we gave consideration to establishing a Legat in Denmark but did not inform CIA of our intentions.

In contemplation of the stationing of a Legat in Denmark, Bulet of 12/7/59 instructed Legat, London, to broaden liaison contacts in Scandinavian countries and told Legat, Bonn, to make exploratory contacts with appropriate authorities in [for the same purpose. Since we had told State by letter of 3/10/55 that we would handle requests for investigations and name checks for the Johly when received through formal State channels, we advised State of our intention to make exploratory contacts with

regarding regular ligison arrangements, and State State sent a letter to the U. S. Embassy in on 12/17/59, advising of the Bureau's intention, but it apparently did not get to the Ambassador prior to Legat's trip to

JFK(1)(8) On 1/4/60 Legat, Bonn, called the from Germany and arranged to call on them on 1/7/60. reported the call to The (5) the CIA representative in who told U. S. Ambassador Philip Young. On 1/7/60 the Director received a letter of 1/5/60 from Young in which he said he was disturbed about the manner in which he had learned of the Legat's proposed visit. offering to assist the Bureau, young spoke of the long standing

(contractual and financial arrangements CIA had with suggested the Director and Allen Dulles discuss the matter if was planned. permanent Bureau liaison with

JMF: jan (5) Mu

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Memorandum to Mr. C. D. DeLoach
RE: RELATIONSHIPS WITH CIA
ESTABLISHMENT OF BUREAU LIAISON
WITH
U-1960

SECRET

On 1/7/60. Legat met with Amhassador Young and the He explained Jrk(1)(8)

that he was to explore the possibility of direct contact with concerning exchange of information bearing on U.S. internal security matters. He said he would not be operational and that the contemplated liaison could not reasonably cause interference with the existing CIA arrangement. (While the Embassy officials expressed misgivings that the might be confused, no request

was made to refrain from contacting The CIA representative said he had requested his headquarters for comment on learning of the proposed visit of Legat but had not received a reply. Legat later briefed both Embassy officials on the results of his visit to who were friendly but deferred a final commitment referring to the evisting "Memorican arrangement"

commitment, referring to the existing "American arrangement."

By letter of 1/13/60 the Director thanked Ambassador
Young for his offer to assigt, and said Bureau interests in
Scandinavian countries and there under discussion with

Scandinavian countries and Mere under discussion with Allen Dulles. Young was also assured our proposed contacts with the were purely liaison in nature; that while we would keep CIA advised of items of interest to it in connection with its responsibilities abroad, it was not believed necessary to go beyond the U.S. Intelligence Board Directive of 12/8/59 in coordinating with CIA matters taken up with the straightful of the coordination of all U.S. liaison which concerns clandestine intelligence activities or which involve foreign clandestine services. Paragraph 10, however, says the Directive does not apply to any liaison relationship concerned with U.S. internal security functions, or with criminal or disciplinary matters which are not directly related to foreign espionage or clandestine counterintelligence.

On 1/13/60 Papich explained to Allen Dulles and Richard Helms the reasons for our contacts in Scandinavian countries and exploring possible establishment of a Legat in Denmark. When Papich challenged them to cite any Bureau failure to comply with the Directive for coordination of U.S. lisison activities abroad, Helms immediately stated there were no such instances. In answer to specific invitation by Papich to air any complaints or problems, Dulles stated that neither he nor his representatives had any complaints; that he was personally unhappy about not being contacted in the beginning; but that he and CIA would give all possible assistance. (Dulles did assist by writing personal letter to Ambassador Young which resulted in a joint FBI CIA meeting on 4/8/60, at which direct FBI liaison was agreed upon).

Memorandum to Mr. C. D. DeLoach

: RELATIONSHIPS WITH CIA

ESTABLISHMENT OF BUREAU LIAISON

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On memorandum Frohbose to Belmont of 1/14/60, concerning the 1/13/60 meeting of Papich, Dulles and Helms, Director noted: "1. Well handled by Papich. 2. All of the turmoil developing in this situation could have been avoided if we had properly contacted Dulles and also followed through with State. H."

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

B. V



Memorandum

TO -: Mr. C. D. DeLoach DATE: 3-6-70

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FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH THE CENTRAL INTELLIGENCE AGENCY (CIA) BUREAU DISSEMINATION OF COUNTERINTELLIGENCE INFORMATION TO FOREIGN SERVICE - 1962

by SA Sam Papich in his memorandum 3-5-70 states that CIA by letter 11-7-62 raised questions concerning the propriety of our dissemination of information through our Legal Attache to the Intelligence Service. This concerned certain Committee for State Security (KGB) technical equipment which was obtained from our sensitive Soviet defector in place. Bureau code name CIA letter 11-7-62 stated that a representative of Intelligence Service informed CIA it received aforementioned information from our Legal Attache. CIA claimed such dissemination abroad should have been coordinated with CIA because of Director of Central Intelligence Directive (DCID) 5/2 which indicates that CIA shall be responsible for all U.S. liaison concerning clandestine intelligence activities abroad or involving foreign clandestine services. CIA claimed that pursuant above we were obligated to coordinate with CIA prior to dissemination.

Item No. 26 in the material submitted to the Director

Memorandum Branigan to Sullivan 11-9-62 under Fedora caption reviewed this situation and indicates that on 7-13 and 8-1-62 Fedora provided information concerning several types of technical paraphernalia used by KGB. Dissemination of above was made to State Department, CIA and military intelligence agencies by letter on 7-24 and 8-16-62. Information was also furnished to Legal Attaches, London, Bern, Bonn, Paris, Rome and Madrid, with instructions to disseminate only to contacts in foreign intelligence agencies known to be reliable and cooperative and with

62-80750

1 - 105-104811

1 - Mr. C. D. DeLoach

1 - Mr. W. C. Sullivan

1 - Mr. D. J. Brennan

1 - Mr. W. A. Branigan 1 - Mr. J. F. Mabey

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Memorandum to Mr. C. D. DeLoach

the instructions that it be given limited distribution and handled in a manner so it would not be apparent it emanated from the Bureau or a source within the U.S. Above memorandum points out that DCID 5/2 has been controversial since its inception (12-8-59) and the subject of differences of interpretation. We recognized CIA's coordination responsibilities but, in this instance, were of the opinion there was no operational angle and no necessity for coordinating dissemination of above since we had previously given the information to CIA. This memorandum recommended approval of a letter to CIA answering CIA's inquiry according to above. Director indicated "O.K." and "It looks like CIA is throwing its weight around." On 11-13-62 we directed a letter to CIA accordingly. As indicated in memorandum of SA Papich, CIA "surrendered" and did not further contest this issue.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

- 2 -

JETIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. RIG. NO. 27 UNITED STATES GOVERNMENT

Memorandum

Mr. C. D. DeLoach то

3/6/70 DATE:

Callahas Contad . Cale Rosen . Sullivan

Walters . Mohr -

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY (CIA) "THE INVISIBLE GOVERNMENT," A BOOK AUTHORED BY DAVID WISE AND THOMAS ROSS

> Item 27 of the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 indicates that Wise and Ross had visited the Bureau in 1963 to gather material for a book regarding U. S. intelligence agencies. It was suggested that CIA be advised of this, and the Director noted, "I see no reason for doing so."

Mr. Jones' memorandum to Mr. DeLoach, 8/28/63, reports this visit and notes that Wise had asked for data concerning the Bureau's internal security procedures and had asked concerning other FBI operations, making no reference to CIA, with one exception. He did inquire as to whether there was friction between the two agencies and was told that we cooperated closely and maintained daily liaison with CIA. It was on this memorandum that the Director said he saw no reason for informing CIA concerning the visit of Wise and Ross.

We later learned that their book, "The Invisible Government," was furnished in the form of advance proofs to CIA prior to its publication. We also received such proofs from CIA through Liaison.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

1 - Mr. C. D. DeLoach

1 - Mr. T. E. Bishop

1 - Mr. W. C. Sullivan

1 - Liaison

1 - Mr. Rose

BFR:mlm/mkl (6)



UNITED STATES GOVERNMENT

- Memorandum

TO Mr. C. D. DeLoach

FROM : W. C. Sullivan

SUBJECT: RELATIONSHIPS WITH CIA COMMUNIST ACTIVITIES - AFRICA

1 - Mr. DeLoach 1 - Mr. Sullivan

1 - Liaison

March 6, 1970

1 - Mr. C.D. Brennan 1 - Mr. Rozamus

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Item number 28 in memorandum of 3/5/70 from SA Sam Papich to the Director, captioned "Cases and/or Situations Involving Conflict With CIA," states that in April, 1960, CIA inquired if the Bureau would give any consideration to assisting that agency toward developing coverage in Africa by providing a Negro informant or placing a Negro in the Communist Party, USA for the purpose of eventually using him in Africa. His memorandum added that we told that agency the FBI had no informants available because they were necessary for our own operations. He claims we took the position since we saw no benefit to be gained by loaning an informant on m short or long term basis. He states that CIA could argue that as early as 1960 it had foresight to recognize the need for additional coverage and when it appealed to the Bureau for assistance, we did not cooperate. He refers to his memorandum dated 4/7/60 concerning this matter captioned "Communist Activities in Africa."

The memorandum referred to discloses that on 4/5/60 Herman Horton, Deputy Chief, Counterintelligence, CIA, stated that communist organizations were rapidly increasing in strength on the continent of Africa and that his agency found it most difficult to establish effective penetration. Horton noted that in this connection it was almost impossible for a white man to move about Africa and establish a relationship which would enable him to develop worthwhile sources. He asked if the Bureau would consider furnishing one of its Negro informants or developing an informant in the Communist Party, USA for eventual use by CIA in Africa. Papich told Horton that if the Bureau had m good Negro informant, we certainly were not interested in having his future jeopardized nor did we want to lose his production. Papich added that it undoubtedly would be most difficult to take a Bureau informant, have him'travel to Africa under some cover and still be able to satisfactorily explain such activities to his communist colleagues without becoming a target of suspicion. Horton said he recognized all this but asked if the Bureau would give consideration.

MJR:ssr

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Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA

Addendum to Papich's memorandum dated 4/8/60 by the Internal Security Section pointed out that all of our informants were necessary for our own operations, particularly in the communist field, and it recommended and was approved that CIA be orally informed that it is not possible to provide an informant on a loan basis to be used in Africa.

Regrettably, the Bureau was not in a position to assist CIA. CIA's problem was an administrative one within that Agency.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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OPTIONAL FORM NO. 10
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GAS GIN, RG. NO. 27
UNITED STATES GOVERNMENT

Memorandum

TO : Mr. C. D. DeLoach

SUBJECT: RELATIONSHIPS WITH CIA

FROM : W. C. Sullivan

SECKET

could construe same as relating to its operations.

U.S. INTELLIGENCE OPERATIONS - EUROPE

DATE: March 6, 1970

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Liaison

1 - Mr. W. J. McDonnell

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Gale ----Rosen ---Sullivan

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Item #29 in the material submitted to the Director by SA Sam Papich in memorandum of 3/5/70, states that by Bureau letter dated 10/23/64 we provided the White House information received by our Legat from U.S. Ambassador to Luxembourg wherein the latter was critical of intelligence operations, particularly the overstaffing of personnel. SA Papich comments that we do not know if CIA became knowledgeable regarding this letter but

Our Legat, Paris, in a letter to the Director dated 10/19/64, set forth the results of a conversation with Ambassador William R. Rivkin at Luxembourg. The latter was assigned by the State Department to conduct a survey of the U.S. intelligence operations in six European countries, assisted by representative: of Defense, State Department, and Bureau of the Budget. Rivkin remarked that the results of the survey were appalling, there being 23,000 military personnel in the six countries engaged in intelligence operations and numerous CIA personnel. He described the lack of coordination between the military and CIA as "scandalous." He stated the Offices of the Military Attaches were grossly overstaffed and he was recommending drastic cuts and that duplicate administrative services be combined with those of the embassies. He made no mention of specific intelligence operations nor did he elaborate on the lack of coordination. Rivkin commented that on his return to the U.S., he intended to see the President personally to bring this matter forcefully to his attention.

Rivkin's comments were incorporated in a letter to William D. Moyers, Special Assistant to the President, dated 10/23/64, in accordance with the Director's noted instructions. Our files disclose no indication that CIA cognizant of Bureau letter.

RECOMMENDED ACTION: None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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OPTIONAL FORM NO. 10 MAY 1962 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT

1emorandum

Mr. C. D. DeLoach

DATE: March 7, 1970

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Walters .

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FROM : W. C. Sullivan

SUBJECT:

RELATIONSHIPS WITH CIA THE PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD AND JOHN MC CONE

1 - Mr. DeLoach - Liaison

- Mr. Sullivan 1 - Mr. Haynes

> #mDR16 DECLASSIFIED BY S 1-11-0

Item number 30 in the material submitted to the Director by SA Sam Papich in his memorandum of March 5, 1970, discusses a dispute we had with CIA in May, 1963, as a result of a communication the Bureau sent to the President's Foreign Intelligence Advisory Board (PFIAB). It was pointed out that in our communication to PFIAB we attributed certain information to McCone, then Director of CIA, concerning the matter of increasing wire taps on diplomatic establishments. McCone charged that the information attributed to him was not so because he had never made any such statement and he could prove it. The fact was that the information relating to McCone had been given us by one of his subordinates who had indicated the information originated with McCone. McCone maintained that we should have checked with him before going on record that any information had originated with him.

A review of the file in this matter discloses that in April, 1963, Mr. Belmont along with Papich had discussed with Richard Helms and James Angleton of CIA McCone's alleged position with the PFIAB; that he was in favor of across the board telephone taps on diplomatic establishments. The Bureau, of course, was opposed to this and advised Helms that we would request to make our position known before the board. At the conclusion of the meeting in April, 1963, Helms specifically asked what he should tell McCone and Mr. Belmont told him he should tell McCone exactly what had occurred at the meeting; that the Bureau was opposed to across the board wire taps and the Bureau intended to so advise PFIAB.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

RHH: wmk/sef (5)

$\it 1emorandum$

Mr. C. D. DeLoach

FROM :Mr. W. C. Sullivan

SECRET

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 - Mr. D. J. Brennan

DATE: March 6, 1970

1 - Mr. W. A. Branigan 1 - Mr. L. Whitson

Walters -Parhop Conrad . Colo Roven Sullivan Tavel -Sovers -

SUBJECT: RELATIONSHIPS WITH CIA ALLEGED PENETRATIONS OF CIA

> Item number 31, "alleged penetration of CIA," in the material submitted to the Director by SA Sam Papich in his memorandum of 3/5/70 discusses allegations made by Anatoliy Mikhailovich Golitzyn regarding recruitment of four CIA employees by the Soviet Committee for State Security (KGB), that CIA requested full investigation which we declined.

Golitzyn, an intelligence officer of the BACKGROUND OF CASE KGB who defected to CIA in 1961, alleged that the KGB had penetrated CIA through an individual having the code name "Sasha." In an effort to identify this penetration CIA provided Golitzyn with information regarding many individuals who had worked for CTA in Germany.

Golitzyn identified two individuals at various times as "Sasha" and in each instance investigation "washed out" the identification. Golitzyn finally identified "Sasha" as one Igor Orlov, a former employee of CIA] During the course of extensive document reviews Golitzyn became acquainted with background of various individuals who had worked in Germany at the time[Orlov]did. Golitzyn identified four present employees of CIA with unknown subjects who had come to his attention while he was active in the KGB.

> CIA wanted the Bureau to undertake full-PROBLEM WITH CIA scale investigation of its four employees based solely on Golitzvn's allegations.

By letter of February 26, 1965, CIA DISPOSAL OF PROBLEM WITH CIA was informed there appeared to be no basis at that time for a full-scale investigation of these men by the FBI on the basis of allegations by Golitzyn. With regard to any investigation in the United States concerning two of the men, a conclusion would be made following completion of the investigation of (Igor Orlov) and interviews of Orlov and his wife, Based upon the investigation of Orlov and the interviews of Orlov and his wife, CIA was informed by letter of July 20, 1965, that nothing had been developed 62-80750

1 - 105-105608 (Golitzyn) LW:as:bjpbje (7)

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Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA ALLEGED PENETRATIONS OF CIA

62-80750

which supported Golitzyn's speculation that [Orlov] was instrumental in the recruitment by the Soviets of either and nothing was developed

JAK(1)(6) and nothing was developed which would support Golitzyn's allegations against the other two suspects,

CIA had furnished no documentary material regarding AFK(1)(8)

Bureau added "Accordingly, this Bureau is conducting no investigation of we JAC(1)(8) will interpose no objection, since they are all employees of your agency, if you wish to pursue Anatoliy Golitzyn's allegations concerning them, including interviews of the individuals concerned.

which would in any way support Golitzyn.

"This Bureau would, of course, be interested in receiving the results of any investigation which would tend to confirm Golitzyn's conclusions that one or more of these employees of your agency had actually been recruited by the Soviets."

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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OFFICIÁN FORM NO. 10 MAY 1962 EDITION OSA CEN. PEG. NO. 27

LINITED STATES COVERNMENT

1emorandum

Mr. C. D. DeLoach

FROM : W. C. Sullivan

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan 1 = Liaison

DATE: 3/7/70

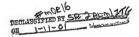
1 - Mr. W. R. Wannall 1 - Mr. F. X. O'Brien

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Tele, Room Valmes

SUBJECT: RET.ATTONSHIPS WITH CENTRAL INTELLIGENCE AGENCY (CIA)

> VICE PRESIDENT NIXON'S TRIP TO SOUTH AMERICA . 1958



Item number 32 in material submitted to the Director by SA Sam J. Papich in his memorandum 3/5/70 mentions Bureau letter 5/16/58 sent to the then Vice President Nixon and containing a summary of CIA information concerning events in Latin America relating to Mr. Nixon's trip there during 5/58.

According to SA Papich, most of the information in above letter came from CTA. He commented that this letter could be interpreted as raising question concerning quality of CIA's coverage in Latin America. Papich noted it is not known if CIA ever became aware of the letter. Papich stated that General Robert Cushman, currently Deputy Director of CIA, was attached to the then Vice President Nixon's staff. SA Papich pointed out that CIA, if aware of above letter, could raise question as to violation of Third Agency Rule.

Results of Review of Bureau Files

The letter to the then Vice President Nixon is located in Bureau file 62-88461-117. It contains summary of information relating to riots and attacks against Mr. Nixon and his party during their 5/58 Latin American trip. Letter identifies CIA as the

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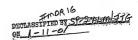


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Memorandum W.C. Sullivan to Mr. C. D. DeLoach
Re: RELATIONSHIPS WITH

Re: RELATIONSHIPS WITH
CENTRAL INTELLIGENCE AGENCY (CIA)
62-80750



source of the information set forth in our letter. The last paragraph of this letter includes a statement that the impression gained from a review of CIA reports indicates that CIA had some coverage reflecting there were to be troubles concerning Mr. Nixon's Latin American travels. This letter also stated as follows:

"It is significant that information in the individual countries came to CIA's attention shortly before your arrival in a particular country. Therefore, there is a question as to whether or not CIA had coverage in communist organizations which would have led to the development of information concerning communist plans days or weeks ahead of your visit."

There is no indication in this file regarding instructions given to prepare our letter of May 16, 1958. The first paragraph of this letter indicates that the Director had a discussion with Mr. Nixon on May 16, 1958, inasmuch as the first sentence of the above letter reads as follows:

"Apropos of our discussion today, there is set forth information contained in Central Intelligence Agency reports received from them on May 14, 1958."

The data set forth in our May 16, 1958, letter to Mr. Nixon is contained in a memorandum Mr. R. R. Roach to Mr. A. H. Belmont dated May 15, 1958, which was prepared for the Director's information. The Director noted on this memorandum, "Send summary to A. G. H." In accordance with instructions, a letter was sent to the then Attpray General under date of May 16, 1958, and this letter contained a summary of CIA information in the same manner as had been sent to Mr. Nixon on May 16, 1958. Our letter to the Attorney General, however, did not contain any observations regarding CIA coverage in Latin American countries visited by Mr. Nixon and his party.

Our file in this matter (62-88461-150) indicates that on June 9, 1958, Colonel Robert Cushman in the office of the then Vice President Nixon contacted the Bureau at the request

Memorandum W. C. Sullivan to
Mr. C. D. DeLoach
Re: RELATIONSHIPS WITH
CENTRAL INTELLIGENCE AGENCY (CIA)
62-80750

of Mr. Nixon to determine if the contents of a letter from the Director to Mr. Nixon dated May 16, 1958, regarding Mr. Nixon's trip to South America could be leaked to the press. Colonel Cushman's request was set forth in memorandum G. A. Nease to Mr. Tolson June 9, 1958, with the recommendation that Colonel Cushman be advised that if the information were to be given to the press, it would undoubtedly create a serious problem as the FBI would then have violated CIA's confidence since CIA was aware that SA Papich had reviewed CIA's classified reports and, therefore, this information Both Mr. Tolson and the should not be given to the press. Director agreed with the recommendation, and Colonel Cushman was advised of our decision. It is noted that Colonel Cushman is identical with the individual who is now Deputy Director of CIA.

Comments on Remarks in SA Papich Memo 3/5/70

l. That most of the information in our letter to Mr. Nixon dated May 16, 1958, came from CIA and that this letter could be interpreted as raising the question concerning the quality of CIA's coverage in Latin America.

There is no dispute as to the source of the information which was summarized in our letter to Mr. Nixon, and we clearly indicated in our letter that the source was CIA. With regard to any question being raised as to the quality of CIA's coverage in Latin America, we merely pointed out to Mr. Nixon something that was readily discernible to any reader of the CIA reports - - that is, that the information from CIA popped up rather suddenly as related to the country and Mr. Nixon's arrival. Certainly Mr. Nixon himself, since he was personally involved in demonstrations directed against him during his Latin American trip, must have been aware that advance information from our responsible intelligence agency (CIA) may have been lacking.

2. We are not aware if CIA became knowledgeable of our letter to Mr. Nixon dated May 16, 1958. Under ordinary conditions, we are not aware nor do we seek to identify any CIA

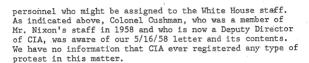
Memorandum W. C. Sullivan to

Mr. C. D. DeLoach

RE: RELATIONSHIPS WITH

CENTRAL INTELLIGENCE AGENCY (CIA)

62-80750



3. That CIA technically could raise a question as to violation of the Third Agency Rule as regards our 5/16/58 letter to Mr. Nixon.

The Third Agency Rule is intended to prohibit a Government agency from disseminating information originating with another Government agency in the absence of specific authority to do so, and we follow this rule unless there are overriding reasons. With regard to our letter to Mr. Nixon dated 5/16/58, we set forth information clearly identified as having originated with CIA. This letter was apparently prepared at the specific request of then Vice President Nixon after conferring with the Director.

RECOMMENDED ACTION

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

WA



Memorandum

1 - Mr. C. D. DeLoach 1 - Mr. W. C. Sullivan

то : Mr. C. D. DeLoach SECRET DATE: 3/6/70

FROM : W. C. Sullivan

1 - Mr. A. Rosen 1 - Mr. J. H. Gale

SUBJECT: RELATIONSHIPS WITH CIA HERBERT ITKIN

1 - Mr. D. J. Brennan

C. Hilanne Tavel

1 - Mr. J. G. Deegan

Item number 33 in the material submitted to the Director by Special Agent (SA) Sam J. Papich in his memorandum 3/5/70 discusses Herbert Itkin as an individual who was operated as a criminal informant by the Bureau who furnished valuable information and who has been a key witness in the prosecution of cases being handled by the Bureau. Mr. Papich states that the Bureau acquired access to Itkin through the CIA and that although the CIA has never officially made any statements to the Bureau, it has been bitterly disappointed that the Bureau never acknowledged CIA's assistance which the agency considered extremely valuable.

Memorandum dated 2/20/63 from W. C. Sullivan to Mr. Belmont captioned "James Hoffa" set out that James Angleton of CIA advised SA Papich that CIA had briefed the Attorney General concerning a source whom Mr. Angleton had used since World War II and who subsequently has developed a close association with a lawyer who does considerable work for the Teamsters Unions. Angleton's source was confident that the lawyer could be developed as a penetration which could "sink" Hoffa and all of his cohorts. The Attorney General agreed with the CIA representatives that the matter should be referred to the Bureau for handling.

Mr. Angleton set up the first contact with the individual who had the contact with the attorney and at that time Angleton stated that he did not want to get involved in any investigative aspects and wanted to step out of the matter as soon as possible. As a result, eventual contact was made with Herbert Itkin who developed into a very productive source. Itkin has been publicly identified as both a source of the FBI and CIA as a result of his testimony.

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CONTINUED - OVER

Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CIA HERBERT ITKIN

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The Bureau's success in handling Itkin can be attributed to the know-how of the SAs of the New York Office because Itkin is a highly emotional individual and he had aggravated marital problems, severe pressures from his many business associates; therefore, it took a high degree of skill in dealing with this source in order to achieve the success that we did.

While it is acknowledged that CIA put us originally in touch with this source, it was not believed that it is essential that we go back to CIA and explain to them our success or to thank them for giving us this original lead. It is also noted that there is an obligation upon Government agencies to cooperate in the fullest and CIA's cooperation in this matter was in accordance with the long standing policy among all Government agencies.

Review of Itkin's file does not reflect any instance where CIA indicated a displeasure in the Bureau not acknowledging CIA's assistance in placing us in touch with Itkin. This is in line with Mr. Angleton's statement in 1963 that he did not want to get involved in any investigative aspects of this matter and wanted to step out as soon as possible. In view of the above, it is not believed that CIA would have any basis to complain that the Bureau never acknowledged CIA's assistance.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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Memorandum

TO Mr. C. D. DeLoach

FROM. : W. C. Sullivan

1 - Mr. C. D. DeLoach 1 - Mr. J. P. Mohr 1 - Mr. I. W. Conrad

DATE: March 7, 1970

1 - Mr. W. C. Sullivan

1 - Liaison 1 - Mr. F. J. Cassidy Conrad -Folt Colo Doron Sullivan . Toyel Savars .. Tele Boom

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SUBJECT: RELATIONSHIPS WITH CIA

EXCHANGE OF TECHNICAL INFORMATION

Item number 34 in the material submitted to the Director by SA Sam Papich in his memorandum 3/5/70 concerns exchange of technical information with CIA, particularly as it related to the technical surveillance field. Papich states CIA exhibited its equipment to us, but for many years we declined to show any of our devices, with some exceptions. He states that CIA never made an official protest but informally indicated from time to time that the lack of exchange was prejudicial to overall intelligence and internal security interests and implied we were more open with the British in this area than with CIA. Papich states this situation does not exist today as there is a good exchange by the Bureau and CIA.

Our files reveal that through the years CIA has furnished the Bureau a number of technical devices for our use or inspection. They have also furnished technical manuals obtained abroad and briefed us on operational and technical aspects of some of their operations abroad. Laboratory personnel have been afforded tours and briefings concerning CIA facilities and equipment and in two instances Bureau personnel have been afforded training at CIA schools. As recently as October, 1969; CIA afforded a briefing to Bureau personnel concerning a Clandestine Transmitter Activator, developed by their technical people and offered to loan us one of these units as well as afford our personnel training in the operation of the equipment.

COMMENTS OF THE LABORATORY

Similarly, Bureau records show substantial reciprocity on the part of the FBI in developing and furnishing important technical information to CIA over a period of many years. Representative examples are cited below:

> Prior to 1955 an important unsolved technical intelligence problem involved desired access to enemy intelligence and other security information

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CONTINUED - OVER

Memorandum for Mr. DeLoach
RE: RELATIONSHIPS WITH CIA
EXCHANGE OF TECHNICAL INFORMATION

protected by combination-type locks (safe doors, and the like). Scientists in the FBI Laboratory were able to solve this problem by using X-rays from radioactive materials to "see" into the interior of a combination lock and thus recover the combination, without trace of tampering or other indication that the lock had been compromised. This was a scientific breakthrough of tremendous intelligence potential and. with Bureau approval, our results and techniques were made known to the appropriate CIA representatives. CIA advised that they had theretofore spent thousands of dollars in an intensive, but unsuccessful effort to solve the same problem. The impact of this scientific discovery in permitting access to previously unavailable intelligence had tremendous value for both the FBI and CIA.

In approximately the late 50's and early 60's, both CIA and FBI encountered a new, highly sophisticated type of secret writing placed into use by the Russians for communicating with espionage agents. In spite of a massive technical effort mounted by CIA, scientists of the FBI Laboratory were successful in first unraveling the basic principles and techniques underlying this new Russian system. This important breakthrough thus permitted for the first time a successful attack against the new Russian secret ink communication system. Because of its extreme intelligence potential, with prior Bureau approval, this development was made known to CIA, and its importance to CIA is reflected in part by a letter addressed to the Director of FBI by Allen W. Dulles, then Director of CIA. under date of August 19, 1961, in which Dulles said, in part, "For the past several years there has been increasingly effective technical liaison between the Technical Services Division of this Agency and corresponding components of your Bureau. . ." Dulles further commented that Bureau technical personnel had " . . . made an outstanding technical contribution for which they are to Their work not only has an important be highly commended. impact in one sensitive area, but also has revealed a chemical mechanism from which may well stem new high-level secret writing systems. The discovery will have an

Memorandum for Mr. DeLoach RE: RELATIONSHIPS WITH CIA

EXCHANGE OF TECHNICAL INFORMATION

SECRET

important influence on the discharge of responsibilities assigned both to this Agency and the FBI. I consider access to these findings to be further evidence of the value of close technical liaison between our two Organizations. . ."

Subsequently, again with prior Bureau approval, whenever it could be done without jeopardizing FBI operational interests, the FBI on a continuing basis made available to CIA actual Soviet secret writing chemicals and methods of development which had come into the possession of the Bureau through investigative activity and through high-level informants. A recent example involved the Russian espionage case of Herbert William Boeckenhaupt wherein on 2/12/69 a sample of secret writing material used by Boeckenhaupt to communicate with the Russians was furnished to CIA by a representative of the FBI Laboratory.

The above items are representative outstanding examples of FBI cooperation in developing and sharing highly important technical information, and certainly the letter from CIA reflects the satisfaction and importance which CIA attached to such information received from the Bureau. Within general Bureau policy guidelines, there were, of course, on a continuing basis numerous other items of technical information shared with CIA over the years, including briefings and exchange of visits.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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UNITED STATES COVERNMENT

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Mr. C. D. DeLoach

1 - Mr. C. D. DeLoach 1 - Mr. J. P. Mohr

1 - Mr. J. J. Casper 1 - Mr. W. C. Sullivan

FROM Mr. W. C. Sullivan

DATE: March 6, 1970 1 - Mr. D. J. Brennan 1 - Mr. W. H. Atkinson Sullivan Towal Courses Tele Room Holmes -

Gandy

SUBJECT: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY (CIA) CIA LECTURERS AT BUREAU TRAINING SCHOOLS EXCHANGE IN THE TRAINING FIELD

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Items number 35 and 36 in the material submitted to the Director by SA Sam Papich in his memorandum March 5, 1970, indicated CIA has never understood why Bureau will not permit CIA personnel to lecture at our schools and CIA was unhappy regarding our attitude concerning exchange of information in the training field.

CIA by letter May 19, 1950, requested it be permitted to discuss training problems with FBI training staff in view of necessity of its maintaining relations with foreign police and security agencies. Following recommendations by the Executives Conference, Bureau advised CIA by letter May 25, 1950, that we did not believe FBI training staff could intelligently discuss training methods with CIA since our staff was not knowledgeable concerning conditions encountered by CIA in various foreign countries,

Since 1962, we have taken foreign police officers into the National Academy through the Agency for International Development These officers spent two weeks of orientation with AID and after graduation certain selective officers have been in touch with CIA through AID. We are aware that CIA has used many of these graduates as sources of information.

In 1966, the Director approved a request of CIA to have one of its men attend the National Academy for purpose "to improve capabilities of CIA personnel engaged in overseas police training programs." As a result, a CIA Security Officer graduated from the 77th Session of the FBI National Academy (March 7 - May 25, 1966).

At the specific request of CIA, Bureau representatives have addressed CIA intelligence personnel attending refresher-type training courses on 31 occasions between June, 1962, and December, 1969.

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Memorandum to Mr. C. D. DeLoath

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We loaned CIA four Bureau training films in February, 1966, one was eventually returned, but CIA continues to utilize the other three films entitled "On The Record," "Interviews," and "Burglary Investigations." We continue to use foreign language films from CIA which were loaned to us ms a supplement to the Bureau's Language Training Program.

Representatives of CIA have not lectured at Bureau training schools and there is no indication in Bureau files that this has been advocated by CIA.

This memorandum has been coordinated with the Training Division.

RECOMMENDED ACTION:

None. We do not believe, in light of the facts set forth, that CIA will make an issue of this matter.

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UNITED STATES GOVERNMENT

CENTRAL INTELLIGENCE AGENCY

(POSITIVE INTELLIGENCE) .

Memorandum

TO : Mr. C. D. DeLoach

SUBJECT: RELATIONSHIPS WITH

SECRET

DATE: 3/6/70

l - Liaison

1 - Liaison 1 - Mr. W. R. Wannall

1 - Mr. L. M. Linton 1 - Mr. E. R. Harrell

1 - Mr. C. D. DeLoach

1 - Mr. W. C. Sullivan 1 - Mr. W. A. Branigan Collumnia Collumnia Collumnia Collumnia Collumnia Collumnia Control Collumnia Collumni

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Item Number 37 in the material submitted to the Director by Special Agent Sam Papich in his memorandum 3/5/70 discusses CIA criticism which could generate from Agency belief that Bureau has failed to cooperate and offer necessary assistance in collection of positive intelligence in the United States. Memorandum is to deal with specific cases believed by Papich to evidence lack of cooperation and to briefly comment on policy of cooperation we have adopted with CIA.

SYNOPSIS:

Mentioned Item by Papich points out CIA belief that more aggressive action should have been taken in field of collecting positive intelligence in the United States. Papich notes Bureau's action in this field, for the most part, has been restricted to compliance with requests by State Department when political crises occur in some country. He points out CIA belief that acquiring needed data would mean increased technical surveillance coverage, development of informants and collection of cryptographic material. Papich cites two specific cases occurring in 1969 where Bureau declined CIA's request for technical coverage, suggesting to Agency that it make its request directly to the Attorney General. Review of specific cases mentioned set forth with Director's comments relative thereto being noted. Our policy of cooperation with CIA most recently delinated to field by SAC Letter 66-10 (B) - copy attached. SAC letter calls for guarding our jurisdiction but shows our willingness to cooperate with CIA.

Enclosure

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OBSERVATIONS AND ACTION - OVER

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ALL LAPORABITION CONTAINED HEREIN IS UNDIASTREED EXCERT

Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH

CENTRAL INTELLIGENCE AGENCY

CIA has repeatedly raised the issue in the past of our coverage in the positive intelligence collection area and we can reasonably expect similar issues to be raised in the future.

RECOMMENDED ACTION:

That we prepare a carefully worded letter to CIA outlining policy and the basic elements of intelligence and counterintelligence work affecting the United States and forthrightly ask CIA if it is satisfied with the status quo and if not what do they have to suggest as changes.

our position is very a with any

Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY

DETAILS:

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Papich points out CIA feels there is unexplored field for acquiring positive intelligence in the United States but he notes that there has been no law, directive, or executive order which fixes responsibility for clandestine collection of such information. He notes we investigate subversives, spies, and develop penetrations of foreign intelligence services and that facets of these investigations of violations of United States laws serve to fulfill a counterintelligence objective referred to by us as investigations of internal security matters. Papich notes, however, that most of our work in the positive intelligence field has been restricted to the compliance with requests by State Department prompted usually by a political crisis occurring in some foreign country.

Papich points out CIA feels there is unexplored field for acquiring positive intelligence requiring use of vastly increased technical surveillances, informant development and collection of cryptographic material. According to Papich, CIA does not feel Bureau has moved aggressively in this area and CIA has been thwarted in attempts to do much about the problem. Papich cites two cases 100/69 and 100/69 where CIA requests for technical surveillance were declined by us with the suggestion to CIA that these

Tance were declined by us with the suggestion to CIA that these matters should be taken up by that Agency directly with the Attorney General.

	Specific Cases
	CIA advised that
	had been
(s)	under development by intelligence service partly as
- ,	a result of his weakness for women when assigned in
	from (MS) (was to participate, in bilateral
•	talks with United States officials in (3) By letter
(5)	CIA requested telephone and microphone surveillances on
(3)	The Director commented "Let CIA seek the authority ; .
(4)	of the AG. I don't want them utilizing FBI as their channel."()
	(5)
	(5) was originally investigated by us
	in [1965] as a possible unregistered agent of the Govern-
	ment due to negotiations by him with officials designed (5)
	to set up a semiprivate nuclear processing company in

(5)

Memorandum to Mr. C. D. DeLoach RE: RELATIONSHIPS WITH CENTRAL INTELLIGENCE AGENCY

Our investigation showed close contact by with officials, of activity by that subject to create the firm mentioned.

Sommission (AEC) work requiring "Top Secret" clearance by AEC.
Our initial investigation was closed when Assistant Attorney General - Internal Security Division found that facts did not justify soliciting registration as a foreign agent.

In Spring of 1965, sixty-one kilograms of nuclear material were found to be unaccounted for by the firm headed by but subsequent inventories and checking by AEC revealed this shortage was probably the result of cumulative process of wastful production methods over a period of eight years and did not justify an unqualified determination of a diversion of nuclear material on the part of to unauthorized persons or government.

CIA, in 1968, became alarmed on receipt of information of loss of mentioned nuclear material and despite AEC findings felt it may indicate illegal diversion or at least justification for reopening investigation. Richard Helms of CIA contacted the Attorney General directly with his thoughts regarding the need for additional investigation. Attorney General contacted Bureau requesting it discuss matter with CIA and determine advisibility of additional investigation. The Director, in approving conference with CIA, noted "OK but I doubt advisibility of getting into this. It looks like Helms is going around us to AG as he suspects we would say no." "

An intensive investigation of conducted (s) during late [1968] and into Fall of [1969] revealed no positive intelligence activity on his part or verifiable diversion of AEC material to [1969] Megour investigation included technical surveillances installed [8/21/68] and discontinued, 9/4/69. [1969] Megour investifiated data to [1969] Megour investinated passing any classified data to [1969] Megour investinated passing any classified data to [1969] Megour investinated passing any classified data to [1969] Megour investinate without and the properties of case were reviewed by Department of Justice which found no evidence of prosecutable violation by [1969] AEC felt the additional investinated withdrawal of clearance for AEC contracts or information. In view of this, we closed our investigation and CIA was so advised. A 10/13/69 letter from Helms acknowledged additional investigation.

Memorandum to Mr. C. D. DeLoach
RE: RELATIONSHIPS WITH
CENTRAL INTELLIGENCE AGENCY

would produce no legal evidence be the trinent to the issue which prompted CIA's original request but noted he felt reinstituted audio surveillances of would produce positive intelligence information. He therefore requested reinstitution of this coverage. The Director's letter to Helms 10/17/69 noted that after careful review it was felt that CIA should take this matter to the Attorney General.

On October 21, 1969, a CIA official was told by Special Agent Papich that in the future CIA should transmit its requests for technical surveillance coverage in the United States to the Attorney General. This specifically covered the cases of

Bureau Policy of Cooperation

Every Son

In 1965 and 1966, recognizing overlapping interests, changes inherent in faster communication, hysteria to facilitate international travel and in response to requests from CIA, the Director approved Bureau attendance at conferences with CIA regarding that Agency's operational activities in the United States. On a memorandum reporting the results of the conferences with CIA, the Director commented "I hope we still don't let our guard down as CIA has always outsmarted us because of our guilibility."

SAC Letter 66-10 (B) dated 2/15/66 furnished to the field and Bureau officials results of the conferences with CIA and emphasized necessity for protecting Bureau jurisdiction in the counterintelligence field. This SAC letter (copy attached) emphasized there is to be no interference with or infringement upon our jurisdiction but clearly shows our willingness to cooperate with CIA in developing positive intelligence in the United States. In approving this SAC letter, the Director noted "I hope there is no 'sneaker' in this. Time will tell."

There has been no renewed request from CIA for technical coverage in the cases mentioned above, nor has there been any indication that such requests have been sent by CIA to the Attorney General as we suggested. Due to CIA interest in the past in these matters, we cannot rule out the possibility the Agency may approach Attorney General for the desired coverage at some time in the future.

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(25) ESTABLISHMENT OF BUREAU LIAISON WITH
DUTCH INTERNAL SECURITY SERVICE - 1960

traveled to [January, 1960, colland for the ison with appro raised ques	purpose of exp priate Dutch a	loring arrange-

Again, ould cite this as an instance where we failed to coordinate in line with National Security Council Directives.

In the latter part of 1959 we gave consideration to establishing a Legal Attache in Copenhagen, Denmark. The purpose of the assignment was to follow Bureau leads in Denmark, Norway, Sweden, and Holland. We did not inform CIA of our intentions.

(26) BUREAU DISSEMINATION OF COUNTERINTELLIGENCE INFORMATION TO FOREIGN SERVICES - DATE

By letter dated DATE CIA raised questions concerning the propriety of Bureau dissemination of counterintelligence information to foreign intelligence services. CIA, at that time, had particular reference to information which our Legal Attache had transmitted to the respect intelligence Service concerning K6B operations. CIA took the position that pursuant to the coordinating

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Directive, the Bureau was obligated to coordinate with CIA prior to such dissemination. The particular data had emanated from one of our sensitive FORSIGN Sources CODENAME We responded to CIA by stating that the information was the product of an internal security operation and did not relate to any operational activity abroad, CIA again surrendered. The Agency could argue

that we had an obligation of coordinating with the Agency.

(27) TITLE OF BOOK

BOOK AUTHORED BY

AUTHOR

In August, 1963, we received information indicating that Author in the process of gathering material for a book pertaining to activities of U. S. intelligence activities. Author contacted the Bureau. It was recommended that liaison orally advise CIA that Author preparing a book concerning U. S. intelligence agencies. The Director noted "I see no reason doing so."

It is not known if CIA was aware of the contact with the Eureau. Author subsequently published the book which contained extremely derogatory information concerning CIA.

(28) COMMUNIST ACTIVITIES - AFRICA



We told CIA we had no informants available because they were necessary for our own operations. We took the position that we saw no benefit to be gained by loaning an informant on a short or long term basis.

This item is being mentioned because Africa has become vitally important to U. S. interest, bearing in mind that both the Soviets and Chinese Communists have made significant inroads into the area. CIA could argue

that we did not cooperate.

(29) ADVISING THE WHITE HOUSE REGARDING CRITICISM OF INTELLIGENCE OPERATIONS - EUROPE

By letter dated October 23, 1964, we furnished the White House information received by our Legal Attache from the Source He was critical of intelligence operations in Europe and made particular reference to the overstaffing of personnel.

We do not know if CIA became cognizant of the existence of the Bureau letter bearing in mind that the Agency undoubtedly would have considered the document as relating to its operations. We do know that for several years, CIA personnel have been assigned to the White House and had access to considerable information.

(30) THE PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD AND JOHN MC CONE

In May, 1963, we became embroiled with CIA in a rather critical conflict as a result of communication the Bureau sent to the President's Foreign Intelligence Advisory Board. The matter dealt with consideration that might be given to increasing wire taps on diplomatic establishments.

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UNIT STATES DEPARTMENT OF JUNE OF THE OF THE

In Reply, Pleuse Refer to

WASHINGTON, D.C. 20535

SECRET

February 7, 1966

CENTRAL INTELLIGENCE AGENCY OPERATIONS IN THE UNITED STATES

- (1) CIA will not initiate an investigation of any foreign official in the United States without the concurrence and coordination of the FBI. In this context, the torm "investigation" means systematic and direct inquiries or procedures (such as physical or technical surveillances or neighborhood inquiries) aiming at developing information concerning an individual's activities or background; "investigation" does not include the acceptance or the development of information through social contacts or contacts normally made by CIA agents in discharging their cover functions. (5)
- (2) CIA will seek concurrence and coordination of the FBI before approaching for recruitment any foreign official or communist-bloc visitor in the United States. The FBI will concur and coordinate if the proposed action does not conflict with any operation, current or planned, including active investigation of the FBI.(5)
- (3) CIA will advise the FBI prior to any planned meeting between a CIA asset and a foreign official or communist-bloc visitor of kngwn or prosumed interest to the FBI (this would include all communist-bloc officials and visitors) for purposes of assessment and social development. (5)
- (4) Clandestine CIA staff operatives,
 and foreign agents of CIA recruited
 abroad who come to the United States will be identified to
 the FBI by name or appropriate description depending on
 the national security interest involved.
- (5) Pursuant to paragraph 4 above, when a CIA agent arrives in the United States for a visit or for ah (5)

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Central Intelligence Agency Operations in the United States

assignment, the Bureau will be advised and the two agencies will confer regarding the handling of the agent in the United States. It is recognized that cach case will have its individual poculiarities. The governing principle will be positive intelligence interest as weighed against internal security factors. CIA will continue its contractual relationship for the purpose of handling the training, the procurement of positive foreign intelligence, the fulfillment of CIA commitments to the agent, and the preparation of the agent for his next assignment abroad.

(6) In those cases where CIA will be handling its agent in the United States, CIA will service FBI security or counterintelligence requirements and will provide the FBI all agent information bearing on counterintelligence or internal security matters, including the scope and nature of the agent's access to information and the identities of the agent's significant contacts, particularly in the communist-bloc field. In such cases where CIA servicing has been inadequate to FBI internal security interests, the FBI will have direct access to the agent. (5)

JFK (1)(B)

124-10185-10098 MAY 1942 EDITION GSA GEN. REG. NO. 27 UNITED STATES GOVERNMENT emorandum Mr. C. D. DeLoach W. C. Sullivan SUBJECT: LIAISON WITH CENTRAL INTELLIGENCE AGENCY WASHINGTON FIELD OFFICE 6 INFORMATION COSTAINED The Director has inquired regarding the nature of any liaison existing between the Washington Field Office (WFO) Limited liaison does exist, being addressed to specific operational cases and name checks. WFO, of necessity, is in contact with CIA concerning specific cases in the espionage field. For example, WFO handles leads to interview the Soviet defector, Yuri Nosenko, who is under CIA control and support.

HARLIN IS UNITASSIFIED EXCEPT WHERE SHOWS OTHERWISE.

JFK (1)(B)

In addition

No liaison is conducted with respect to policy matters and the objective of all contacts is the handling of immediate operational matters.

ACTION:

For the Director's information.

- Mr. DeLoach Mr. Sullivan

- Mr. Branigan 1 - Mr. Grav

1 - Liaison 1 - Mr. Cassidy

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6/25/70 ADDENDUM BY MR. TOLSON: I thought all such contacts were to be handled by letter.

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UNIT STATES DEPARTMENT OF HOC

PEDERAL BUREAU OF INVESTIGATION

In Reply, Please Refer to File No. WASHINGTON, D.C. 20535

February 7, 1956

JFK (1)(B)

CENTRAL INTELLIGENCE AGENCY OPERATIONS IN THE UNITED STATES

(1) CIA will not initiate an investigation of any foreign official in the United States without the concurrence and coordination of the FBI. In this context, the term "investigation" means systematic and direct inquiries or procedures (such as physical or technical surveillances or neighborhood inquiries) aiming at developing information concerning an individual's activities or background; "investigation" does not include the acceptance or the development of information through social contacts or contacts normally made by CIA agents in discharging their cover functions.

(2) CIA will seek concurrence and coordination of the FBI before approaching for recruitment any foreign official or communist-bloc visitor in the United States. The FBI will concur and coordinate if the proposed action does not conflict with any operation, current or planned, including active investigation of the FBI.

- (3) CIA will advise the FBI prior to any planned meeting between a CIA asset and a foreign official or communist-bloc visitor of known or presumed interest to the FBI (this would include all communist-bloc officials and visitors) for purposes of assessment and social development.
 - (4) Clandestine CIA staff operatives,
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- (5) Pursuant to paragraph 4 above, when a CIA agent arrives in the United States for a visit or for ah

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Central Intelligence Agency Operations in the United States JFK(1)(B)

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UNITED STATES GOVERNMENT MEMORANDIIM

Director. FBI

SAC, Philadelphia IFK(1)(B)

ALL INFORMATION CONTAINS HEREIN IS UNCLASSIFIED 119/01 BY.SPO

JERUNE

INFORMATION CONCERNING Re Section (E), SAC Letter 65-54, 9/28/65.

Chief.

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with the

Arrangements were perfected wherein Agents of this office making inquiries or investigations of a Soviet-Bloc Na-

JennyB) JPK (JXB)

and he will place them in contact tional can contact(representative handling the case, so that information of interest to us can be secured. any information coming to the attention of the

EXCUSO)

relating to our internal security responsibilities will immediately reported to this office. requested, in view of his Agency's regunot be identified as the source in the event ations, that

information received from his office should be included in JFX communication going to anyone outside the Bureau. in this regard would be fully (i)(b) was assured that protected. He suggested the same procedure be followed for cases in 18t Office territory, as is contemplated for the લ્યુક That is, that this office contact him, furnishing the identity of the Subject and the name and location of the Special Agent handling the case. He then will have his representative covering the area contact the FBI Agent and they then can discuss information of mutual interest on the case. He advised that where the bulk or these cases are located in covers the REQUEST OF THE BUREAU: In the course of future contacts

cases, it is anticipated that

they are available.

JEK (1)(B) ment of liaison on the field office level with envisages the furnishing of reports and letterhead memos to this Service at the field office level where they have a legitimate interest in the Subject.

request information relating to Subjects' background, habits, and characteristics, as well as any available photographs.

missible to orally furnish such background information to the

The Bureau is requested to advise if it will be per-

and to furnish copies of photographs, if

The Bureau is also requested to advise if the establish-

may at times